FEDERAL BUREAU OF INVESTIGATION
FOI/PA

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Total Deleted Page(s) = 8
Page 50 ~ Referral/Consult;
Page 51 ~ Referral/Consult;
Page 53 ~ Referral/Consult;
Page 143 ~ Referral/Consult;
Page 144 ~ Referral/Consult;
Page 145 ~ Referral/Consult;
Page 145 ~ Referral/Consult;
Page 146 ~ Referral/Consult;
Page 140 ~ Duplicate - Page 186;

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Page 146 ~ Referral/Consult;
Page 190 ~ Duplicate - Page 186;

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BELMONT DONOHUE THE ATTORNEY GENERAL DIRECTOR, PBI 59469 CONFIDENTIAL INFORMANTS INFORMATION GENERAL I thought you would be interested in the attached Photostat of an article entitled: "F.B.I. Fighting to Protect Identity of Spies on Reds," which was published in the "Louisville Times," Louisville, Kentucky, on Harch 22, 1955. Byosya poulmes Mr. William P. Rogers (Enclosing) Deputy Attorney General car Assistant Attorney General (Basissure) Belmont .. RECEIVED REALISHS ROOM Sizoo 35. MA 04 8 / 89.7

# F.B.I. Fighting to Protect Identit

# of Spies on Reds

Tele. R Miss Gandy.

#### Value of Trained Undercover Agents a larger picture. Would Be Destroyed If Unmasked

By PAUL R. LEACH

Special to The Chicago Daily News and The Louisville Times

Washington, March 22. - Despite pressure in Congress hearings for full rights of an employee to confront an accuser in a loyalty case, the Justice Department is in a fight to the finish to protect identity of its most valued informants.

Back of this is a belief that Communist agents have never let up in efforts to get jobs in "sensitive" offices, and are constantly trying to put the finger on un-

dercover counterspies.
The F.B.I. does not admit it, but in the past it has had trained agents work their way into inner Communist Party posts and unthe right of law doubtedly has them now. To unamining his according to board hearings. mask them in employee cases would destroy their value in the much more important job of rooting rout subversive activity far removed from the Federal pay-

It is not the back-fence gossip, neighborhood screwballs, or of-

ment wants to protect. A recent revision of rules cays that when an employee has been subjected to adverse charges he shall have the right of facing and cross-examining his accuser in loyalty-

#### Program Examined

This applies in all cases except those in which "national security would be jeopardized." That is not spelled out, but it means the sort of case in which an em-Lice sorehead the Justice Depart- ployee or person seeking a fob

might have crossed the screen of

The whole employee loyalty problem is being examined and action taken on several different ffonts.

In addition to the rule revi-sions: recently drawn up by At-torney General Herbert Brown: ell and approved by President Eisenhower, the Defense Department thas been overhauling its industry-security program.

The aim is to simplify pro-cedures in screening workmen and contractors on secret-weap-on work but not to change the basic insistence upon protection against espionage.

Meanwhile two Senate committees are getting into the act.

A subcommittee of the Government Operations Committee is hilding hearings on a bill by

Senator Hubert H. Humphrey Minn.). It would set up a joint Congressional commission to write a whole new set of rules for employee loyalty eases.

The employee-security program has been characterized by its critics before this group as a "chamber of horrors" and "political demagogery."

#### About to Open Hearings

The Post Office and Civil Service Committee, with former Senator Guy M. Gillette (D., Iowa) as chief counsel, is about to open hearings on what critics of the Administration have called "the numbers game."

That concerns the large num er of persons who have been red or who have resigned from overnment fors becouse of Garges of shaky security. That

hacano not merery but a number of personal shortcomings, such as boozing, sex deviation, or even talking too much. This bearing promises to be heated.

Then, too, there is the Su-preme Court case brought by Dr. John P. Peters of the Vale Uni-versity Medical School. Peters was dismissed as a security risk in 1953 from a part-time job of consultant with the Public Health Service.

This involves dismissal with-out an accused being permitted to face his accuser.

#### 120-Page Brief Filed

Dr. Peters' attorneys in their brief say, "The issue is solely the use of star-chamber meth." ods to impose on nonsensitive

nonorable discustree and a dication from Government

Attorney General Brown filed a 120 page brief upl the Government's right to hold certain witnesses in security

The Justice department is by no means happy over the recent-ing of paid testimony by Harvey Matusow, who has been sentenced to jail for contempt of court ; Texas for saying he hed in a labor case involving all primist membership.

But Justice Department of ficials draw a broad distinction between information from former Communists and from trained undercover, agents,

Because of the Matusow revel tions, the Department will be ex-trimal cauti us to n accepting, backsliding Commiss.

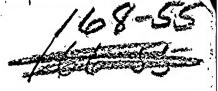
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24 APR 14 1955

UNITED STATES DEPARTMENT OF JUSTICE FEDERAL BUREAU OF INVESTIGATION



Date March 18, 1955

EMPLOYEE SUGGESTION

To:	Director, FBI
	ROBERT E. KEHRES, SA
F	rield Office or Division Cleveland_
	ION: OSecurity Informants-general
4	See attached.
De	struction of information memoranda
Its adv	ALL INFORMATION CONTAINED & TO SERVICE AND ALL INFORMATION CONTAINED
	Saving of space. DATE 1/28/81 BY 2812 mil The MCJ mcJ
	ld save at least \$ annually.
f	he use by the United States of my suggestion shall not form the basis of urther claim of any nature by me, my heirs, or assigns upon the United State
	Robert E. Kehnen (Signature of Suggestor)
Comment	s and recommendation of Supervisor, SAC, or Assistant Director:
conside	ggestion submitted by this employee appears to be an ent one. It appears that by adopting this suggestion erable filing space will be saved. "It is therefore, ended the fewerable consideration for this subjection in this subjection is subjection."
Well a c	lerred to MOEKERO MAR 30-1955  Special Agent in Charge  PH, BA+ Div 4, 56.

As the Bureau knows, information in security informant reports is disseminated to appropriate files as indicated in the attached sample memo. Copies of this memo go to all pertinent files. The original, along with the informant's report, goes into informant's file, being Serial in sample case.

When an agent writes a report on a subject, all pertinent information in the serials in subject's file is incorporated into that report. Hence all pertinent information in 100-14899-460 (sample memo) would be in this report. It is seldom that the need ever arises to again review this serial (100-14899-460), but should such occasion arise, the documentation page of subject's report will show that the original of this memo can be located in \_\_\_\_\_\_ Consequently no justification appears to exist for retaining this serial (100-14899-460) in subject's file.

It is recommended that when a report is written, the dictating agent submit a memo for the subject's file, listing in numerical order the serial numbers of the memoranda reviewed and incorporated into the report. This applies only to those memoranda where the documentation page shows the original to be in a file other than subject's file. This memo, to be directed to the Chief Clerk, would authorize the destruction of the serials listed. This memo will serve as an explanation for the missing serials.

Memoranda, such as the sample copy, are disseminated on an average to fifteen to eighteen files. They constitute in excess of 60% of the bulk of a security file. Their destruction would save approximately 60% of the filing space hereafter required for security files. To retain them actually amounts to maintaining duplicate records which serve no useful purpose.

b7D

b7D

Cleveland, Ohio December 14, 1954

MEMO, SAC

100-18776 100-20948 100-15197 100-20742 100-20087 100-18923 100-17033 100-11826

100-20116 100-20534 100-15575 100-20817 100-18406 100-18185 100-16538 100-14899

Following is the verbatim report of dated November 27, 1954, received by SA ROBERT E. KEHRES on December 3, 1954. The original memo will be found in Serial

(Informant's report is copied here, followed by any explanation or comments on this report.)

> ROBERT E. KEHRES SA

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### Office Memorunium • United States Government

Mr. Tolson FROM

R. T. Harbo RH

SUBJECT:

SUGGESTION NUMBER 151-55 MADE BY SA JOHN H. CONNORS

NEWARK OFFICE

Security Informants-Gent-

SUGGESTION: Elimination SUGGESTION: Eliminate use of T-symbols for reporting physical surveillances in security cases. Use a statement that "Subject on (date) was observed by agents of the Federal Bureau of Investigation to be in attendance at ... " or "... to be meeting with ..." or "... to be entering premises at ...." The actual names of the Special Agents would not be shown in the details of the report.

This suggestion is within the purview of a Special Agent's duties. Special Agent Connors's supervisor is SAC Foster.

PRESENT PROCEDURE: Physical surveillances made in security cases by Special Agents of the Federal Bureau of Investigation are reported by T-symbols in the main body of the report. Explanation desired is placed in the administrative pages, which are not disseminated.

ADVANTAGES STATED: Would eliminate some T-symbols, in harmony with SAC Letters 55-7 and 55-2 which instructed that T-symbols should not be used more often than absolutely necessary. Would enable other agencies receiving copies of the report to more accurately gauge the reliability of the source of information.

DISADVANTAGES STATED: None.

SAVINGS: None.

OBSERVATIONS: SAC Foster, Newark, is against adoption, stating that if the suggestion were adopted, there is no question but that the Bureau would be requested to make available for hearing those Agents who participated in the physical surveillances. SAC Abbaticchio, Charlotte, and SAC Milnes, St. Louis, recommend against adoption, giving the same reasons as those given by SAC Foster. Mr. Cleveland, Domestic Intelligence Division, recommends against adoption, also giving the same reasons as those given by SAC Foster.

DJD:hcc

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EX-116

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RM, 5254

4/11/55

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R. T. Harbo memo for Mr. Tolson

RECOUNENDATIONS: 1. That the suggestion not be adopted.

2. That if the suggestion is adopted, no award be given. The suggestion is within the purview of the suggester's duties. No financial savings being apparent, any award made would be based on intangible values for a suggestion of "minor" benefit and "limited" application in which case the minimum award is and the maximum

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ERAL BUREAU OF INVESTIGAT! UNITED STATES DEPARTMENT OF JUSTICE

EMPLOYEE SUGGESTION

# 151.55

Date: 3/21/55

To: Director, FBI informants. Genl.

From: SA JOHN H. CONNORS

Division of assignment: NEWARK

SUGGESTION: Eliminate use of T-symbols for physical surveillances in security investigations. Substitute a statement that "Subject on (date) was observed by agents of the Federal Bureau of Investigation to be in attendance at ..." or "... to be meeting with ... " or "... to be entering premises at ....

> ALL-INFORMATION CONTAINED HEALTH & LUCALIFIED [A][E2/28/8/ BY 2842pm Ume J

Current practice or rule (include manual citation as well as facts):

Manual of Instructions, Vol. III, 87, page 25F requires that such surveillances be protected with temporary symbols.

Advantages of suggestion: Eliminates use of a T-symbol in accordance with instructions in SAC Letters 55-7 (N) and 55-22 (I).

Would enable outside agencies to more accurately gauge the reliability of the source of the information.

Actual names of surveilling agents need not appear in details of report None known. Writer feels that lack of Disadvantages of suggestion: actual names of surveilling agents would make subpoenaes unlikely

even if unauthorized individuals obtained access to the report.

EX-116

20 MAR 24 1955

(Signature) of suggestor

The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. 6 ack 3/29/55- her referred to soi

vnomo Harbo to Tolson 4/1/65. Dec

tec unfaut" Recommendations and comments of Division Head:

However, This suggestion appears good for the reasons set forth above. there is no question but that the Bureau's permission would be requested to use in any hearing all those agents who participated in a fisur. For this reason, it is better to keep the whole operation confidential. (Signature & Title)

6 CAPR 26 1955



55-7 (N) states that in order to give hearing boards and others the best opportunity to evaluate our reports we should not use T symbols any more than absolutely necessary.

55-22 (I) restates and emphasizes above instructions.

DATE OF MAIL 4-12-55

HAS BEEN REMOVED FOR MR. LAMPHERE TO BE KEPT PERMANENTLY IN HIS OFFICE, ROOM 1736

HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

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	JUNE MAIL

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FILE NUMBER 66-2542-3-937

PERMANENT SERIAL CHARGEOUT

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## Office Memorandum • United States Government

Director, FBI
Att'n: Tra

DATE: March 30, 1955

Attin: Training & Inspection Division

FROM : SAC, Philadelphia

SUBJECT SUGGESTIONS

10 59

Reference is made to Suggestion No. 148-55, copy of which is attached, concerning the setting forth in the investigative reports the identity of CIs and PCIs contacted.

There is no question but what the suggestion would streamline the reporting of cases where we have to contact numerous informants and PCIs. Under the plan offered in the suggestion it would be possible to determine whether a certain informant had been contacted by going to the informant file. However, if it became desirable to ascertain what informants were contacted in a particular case it would be necessary to review all of the informant files.

It is believed that the present procedure of litering on the administrative page the identity of the informants contacted should be continued since this provides the supervisor approving the report an opportunity of observing the identity of the informants that were contacted in a particular case, and will enable the Bureau to check back later on if it becomes necessary to determine what informants were contacted in a case.

NHM:AVM (2-Bu,1-Ph) 2-Enclosure - 1

ALL INFORMATION CONTAINED
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11 APR 22 1955

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# ice Memorandum • united states overnment

Mr. A. H. Belmont

DATE: March 30, 1955

Nichols Belmont

Mr. F. J. Baumgardne

SUBJECT: SUGGESTION NUMBER 14-8-55 (STREAMLINING OF REPORTS)

> The St. Louis Office has suggested that the Bureau adopt a specific rule in investigative reports and letters in criminal cases permitting a statement to the effect that logical criminal informants and potential criminal informants were contacted but provided no information concerning the subject of the inquiry and that there be no requirement that either the details or administrative page of the report set forth the identities of the criminal informants and potential criminal informants. (This would only apply in cases of negative contacts.)

Since the same suggestion may logically apply in the case of security investigations, the Internal Security Section has reviewed this suggestion. In order that the Bureau may exercise complete supervision over security cases and since it is frequently desirable to know at the Bureau the identities of security informants contacted with negative results, the Internal Security Section recommends against adoption of the above suggestion.

#### RECOMMENDATION:

That this memorandum be referred to the Training and Inspection Division to indicate that the Internal Security Section  $\infty$ recommends against adoption of the above suggestion.

ALL INFORMATION CONTAINED HEREN & CUCA INTE

cc - Mr. Belmont Mr. Baumgardner

Mr. Rushing

APR 13 1955

THE ATTORNEY GENERAL

March 16, 1955

CORDED -

FX-125

DIRECTOR, FBI

With reference to our conversation yesterday, I am transmitting herewith a copy of the statement which I presented to the discontinuous on Foreign Relations on March 27, 1988, pertaining to the confidential mature of our files. On page three, I referred to mar files as being comparable to the notes of a newspaper reporter.

I am also transmitting herewith the series of questions and answers which appeared in "The New York Times Magasine" on April 16, 1950, wherein in answering question ten, in the last paragraph of the middle column and the beginning of the last column, I referred to the similarity between an investigative report of the FBI and a newspaper reporter's notebook.

Enclosures (2)

cc: Mr. Jones

LBN:arm

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DATE 2/28/8/ BY 2842 pms mo

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MAR 1 7 1955

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Office Memorandum • UNITED STATES GOVERNMENT

Mt/ITolso

L. B. Nighblyw

went back prior to the Coplon Case.

PATE OF CHIEF BY COLOR

Socurity, GEN MC

Vinterrowd Tele, Room Holloma

SUBJECT:

With reference to the Director's conversation with the

Attorney General yesterday wherein the informant system of the Bureau
was likened unto the practice of the press in using confidential source
of information, I wish to advise that we made an exhaustive search last night
seeking to find some former statement on this point with negative results. This
search included reviewing all statements, speeches, articles and testimony which

We did liken the files of the Bureau to a newspaper reporter's notes. Likewise, we likened information coming into the Bureau to the information coming into the press which has to be checked; however, we did not go into the matter of informants at that time. I recall very vividly conversations which the Director had with Rex Collier in the Summer of 1949, which resulted in two articles in the Star on June 27 and June 28, 1949. In the article on June 27, 1949, a copy of which is attached, on page three a reference is made to the fact that FBI Agents operate like a newspaper reporter. I also recall very vividly using this illustration in discussions with Marquis Childs. The Childs column, however,

took a different slant in June 18, 1949, a copy of which is attached, wherein Childs contended that the press has something to answer in connection with the Coplon reports. The raw material of FBI reports were translated into

FBI, but merely the stuff to be ground through the security mill. A good illustration of the argument we were using then is set forth in a letter which the

Director personally wrote to Henry Suydam of the Newark, New Jersey, News, (7-), a copy of which is attached, wherein the third paragraph on page I the Director draws a similarity between newspapers and investigative agencies in the

information gathering process. In a statement which the Director made before the Tidings Committee on March 27, 1950, opposing the production of FBI files on page 3 the Director pointed out for want of a more apt comparison our files

can be compared to the notes of a newspaper reporter before he has culled printable material from unprintable material. In a series of questions and

cc - Mr. Jones

LBN:ptm

memo to Attorney General
3/16/53 LBN

EX-125 24 APR 25 1955

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Memorandum for Mr. Tolson from L. B. Nihols.

answers published by the New York Times on April 16, 1950, a further illustration was used that investigative reports of the FBI are like a newspaper reporter's notebook. In a memorandum sent to the Attorney General-designate on December II, 1952, dealing with the confidential character of files, the same illustrative material comparing investigative reports to the notes of a newspaper reporter was made. Tom Clark in his statement of July 1, 1949, after the first Coplon Case in Washington also borrowed our line in linking the procedures of the investigative or news gathering medium; however, he related this to reports and not to informants.

4

I suggest memo to as sending the Lydings Com. statement and the my Times questions and answers 3/16 The Attorney General

Director, FBI

SYNDICATED COLUMN, "TODAY IN WASHINGTON" BY DAVID LAWRENCE

Attached is David Lawrence's column from today's issue of the "New York Herald Tribune" which I believe you will find of interest as it regards leaks of information and protection of informants.

Enclosure

Seawary ingth CC - Mr. William P. Rogers (with duplicate of attachment)
Deputy Attorres Ceneral

> ALL INFORMATION CONTAINED LEADING S ELLS AS STEED DATE 2/28/8/ BY DEUD PON

GEM:djg (6)

NOT TOPE 170 APR 22 1955

Office Memorandum • UNITED STATES GOVERNMENT MR. L. V. BOARDMAN 1955 BUREAU'S SECURITY PROGRAMS SUBJECT: In accordance with instructions of spoke med to Special Agents assigned to security work in the Chicago, Seattle, San Francisco and Los Angeles Offices on April 12, 13, 14 and 15, 1955, respectively, each office, I also consulted with the Special Agent in Charge and supervisory officials as to problems in the security, field. The discussion with the Agents latted? about one and a half hours, followed by a half-holf or of answering questions, and the remainder of the day available was taken up with Supervisors and the SAG. I followed the same outline as the talk pefore the Washington Field and New York Agents, as reflexted in the attached memorandum to you dated March 25, 1955, at, the same time using additional surrent examples to illustrate our problems. Basically, my talk was to insure that the Agents know there is a very de inite problem facing us in the security field today; that we are carefully examining our procedures in the light of this problem; and thereafter we are enthusiastically and aggressively going ahead with our various security programs in order to meet the terrific responsibilities we have in the field of security. I made at very clear that while we are using a careful approach, we wrecin no way retreating nor being intimidated the gurrent controversy on security. L'ENCL' During these visits, I found a need to let the Agents know the pitch, as they were uncertain so to whether the Burgau was retreating. I made it clear this was not. so and painted a picture of the problem and the need to take cognizance sof it and not to go plunging blindly ahead, but to weigh and evaluate what is happening and to adjust NOT RECORDED BAclosure 145 MAY 18 1955/ AHAILLEE Eog rdman 12 12 if delpont itb - Ur. Henninton Mr. Baungardner Brantgon Hr. W. C. Sullivan

courselves: accordingly. I stated there can be no retreat, as we must must meet our responsibilities; at the same time we must be sure we are not providing ammunition to oripple our security programs.

I found enthusiasm and drive among the Agents, but some uncertainty, which I resolved promptly. I laid stress on the responsibility of each Agent to constantly think before acting; that it just makes pure common sense when the attack is on to think in order that we will not provide ammunition to the enemy. I told the Agents that the basic formula which has been applied by the Bureau in its security work still holds true; namely, that we can't stand still—we must forge ahead through careful planning and careful execution of our plans. We weigh each problem in the light of value to be obtained as against the risk involved and, where the value outweighs the risk, we go ahead aggressively, after reducing the risk to the absolute minimum through careful planning and organization.

I encouraged questions on a frank basis and the Agents responded, as a result of which I was able to make the Bureau's position clear as to why we insisted on certain rules and courses of action. The response was good because the Agents could understand the logic and reasons behind the Bureau instructions. The field is not looking for soft answers or excuses, but wants the facts so it can adjust itself accordingly and be positive in its approach.

Inasmuch as the Attorney General had approved our revised standards for the Security Index before I left, I covered this and explained that it would result in a drastic cut in our Security Index.

#### PROBLEMS

I am noting certain problems which came up in each office.

#### 1. Time in the Office

SAC Letter 55-10 dated February 8, 1955, requires the field to submit specific facts as to steps taken to reduce time in the office wherever it exceeds 15%. Each of the four

offices stated that it is simply impossible to bring time in the office by security Agents down to 15%, inasmuch as a great deal of the work requires channelizing information from informants, sources, etc., searching the files, and preparation of reports. I told the offices that the Bureau's instructions are based on the fundamental concept that investigation is necessarily conducted outside the office and that they should be sure the Agents are not seizing on the excuse that they are on security work to stay unnecessarily in the office.

#### 2. Discontinued Informants

Several offices referred to informants recently discontinued by the Bureau as a result of review of all security informants. The offices felt that in probably 90% of the cases the informant could be discontinued immediately without resultant problems. However, in some cases, immediate discontinuous of the informant will present a definite control problem because of the temperament of the informant, the informant's reliance on funds paid by the Bureau, etc. The offices were in agreement with the Bureau's reasons for discontinuing informants who may be unstable, but in a very limited number of cases felt that we were asking for trouble and oreating an unnecessary problem by immediately cutting off an informant. They suggested that in these few cases the informant be tapered off to permit control and adjustment.

They were told that we want to discontinue these informants immediately if possible; that if there is a definite problem, the field should present such cases individually to the Bureau, clearly pointing out the alternatives, and the Bureau will consider each case on its

#### S. Security Index Review

whether they could complete the randew of Security Index cases within 90 days. (Los Angeles has ter 4,000 and San Francisco over 2,300 on the Index.)

They were advised that he Bureau desires the deadline be met, for obvious reasons; that f they cannot complete it by the deadline, the Bureau will maider their problems in view of the large number on their Index. They were told they should approach this problem with the idea they will meet the deadline.

#### 4. Errors in the Field

There were considerable questions by both Agents and Supervisors in the field on the presence being applied by the Bureau to cut out errors in reports. I told them very frankly that the Bureau cannot be dissenseating inaccurate reports and thereafter be constantly correcting our reports in possession of other agencies.

The larger offices particularly felt that the Supervisors handle such a large valume of reports they are unable to read the reports word for word and thus cannot catch all errors in the reports. San Francisco suggested that the field be allowed to use competent clerical proofreaders, incomuch as many Agents are unable to read their reports before they are sent to the Bureau. Chicago felt that there is a need to train Agents in the field to get at the proot of what is causing the errors and that the field Supervisors should have time to train the Agests and concentrate on policy and leadership and getting across to the Agents the necessary enthusiasm and training to develop them; that the Supervisors are to tied up on proofreading, chiefly a clerical function, they are unable to devote the proper training time to the Agents. For example, Chicago felt that the size of reports can be reduced through proper training; that the Agents have a tendency to be far too verbose. Chicago, San Francisco and Los Angeles felt that production is being definitely.

Dhis is certainly to

September 1

slowed up in the field. Several of the offices felt that if the field catches its own errors, the Bureau should give cognizance to this; otherwise, there is no incentive for the field to call attention to errors in reports which have already gone to the Bureau.

All of this boils down to the fact that the field is definitely feeling the pressure being applied by the Bureau for accuracy in reports. The basic premise is unchanged; namely, that we must have accuracy in our reports. If the field needs additional assistance in the way of Supervisors, proofreaders, etc., the offices will have to present their problems on an individual basis for consideration. I do think we should consider in some way giving the field credit if it catches its own error; otherwise, an Agent or Supervisor in the field may fail to report an error. In each of the offices there was a definite attempt to set up a systematic improvement in the matter of errors in reports. Frankly, I have no suggestion to offer in this matter other than that if a field office needs assistance in order to meet this problem, it should present its findings to the Bureau for consideration on an individual basis.

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Mary Parter Deale W

It is apparent that the field will operate more as a team with the Bureau, and with a better understanding and a lack of uncertainty, if in Bureau instructions we endeavor, where possible, to explain why the instructions are given. In recent SAC Letters, there has been a tendency to shorten the letters to the point that the field does not understand why the instructions are being given. Each of the offices expressed this opinion. Therefore, I think we should be careful to premise our SAC Letters, where possible, on a brief explanation as to why the instructions are being given.

Str

Director, PBI

DVIF 2001, 11, 145

FROM :

SAC, Philadelphia

Attin: Training and Thepecti

SUBJECT:

SUGGESTIONS

Rebulet 4-4-55 and Suggestion No. 102-55 which was submitted by the Dallas Office concerning the Informant Program.

The proposed form submitted by the Dallas Office has been reviewed by the supervisors handling criminal and security informants and it is not recommended that this form be alopted.

The supervisor of criminal informants is of the opinion that this form includes numerous items that are not usually obtainable when a file is opened on a PCI and are not available until after several contacts with a PCI. He feels that the forms which are presently available are adequate for the handling of this program.

The security supervisors do not feel that this form is suitable for use in connection with security informant matters and believe that the methods presently being followed in the handling of such cases are adequate.

I am returning herewith to the Bureau the copies of the Suggestion furnished by the Dallas Office.

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ALL INFORMATION CONTAINED

DATE PATE, APTIL CONTIDENTIAL HEREIN & UNCLASSIFIED MR. L. V. BOARDMAN EXCEPTANCE: SHOWN EXTENDED BY 2.842 Draw. Dr C. K. ASON FINE EXTENSION COMMUNIST PARTY, USA FCIM. II. BY FOR 28 9 SEGURIZED MEASURES DECLASSIFICATION 7-28-8/

No memorandum of April 5, 1955, furnished you with DECLASSIFICATION information concerning the problem which had arisen in Chicago relative to efforts of the Communist Party to uncover a person Specifically, the Party had arranged suspected as an informant. to check income tax records of this individual for the purpose up of-seding inhether he had received unexplained income. You were advised that we were making a study of the methods whereby our informants report income from the Bureau inasmuch as if the Party pursues this technique elsewhere in the country, inforcants may be uncovered. into to sail The problem of reporting income by informants has received considerable study in the past. Informants who receive compensation for their services to the Bureau are advised that such compensation must be reported as income when filing an income tax return. Since these persons are not employees of the Bureau, we do not withhold taxes from them and for security reasons they cannot show the FBI as the source of the money they receive from the Bureau. 7 Generally speaking, the instructions as to how informants are to report their Bureau income are that they should report such income as received from other sources (apart from their sources) for negocial considered through regular employment) for personal services rendered through private enterprise or other similar general term applicable to the informant's position and station in life. For instance, an informant who is employed as a day laborer or truck driver might report his Bureau income as being from handy man-type jobs or other similar extra odd dobs obtained during the informant's spare time. An informant whose occupation dies that professional field ton the other hand, might report the portain income as being the constitute or other similar available consistent with his was background. Such income while be explained on page two bit the S JOS JOSEPH BOYLING With the state of the state of Mpg Boardman Mr. Telmont Mr. Blangardner NOT RECORDED MAY 11 1955 SSIFIED DECISIONS FINALIZED BY DEPARTMENT REVIEW COMMITTEE (DRC) 83313437

CONFIDENTIAL

Federal Income Tax Return, Forn 1040, under Schedule G.

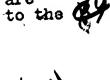
You will note that in reporting income from other sources, according to the form, the taxpayer must state the nature of the source. Therefore, all such income must be explained, and it is felt that there would be little likelihood of the Communist Party's determining the identity of our informants through mere examination of income tax returns.

In rare instances, moreover, in the case of an informant who is receiving a substantial income from the Bureau and who would have particular difficulty in concealing on his income tax return the source of such an income, arrangements income tax return the source of such an income, arrangements have been made to have the informant submit his return under an alias, using an address other than his own (usually an address of an Agent in the Washington area is used). Such a return, of course, could definitely not be traced to the informant and affords maximum security in those isolated instances where it is next to impossible for an informant instances where it is next to impossible for an informant to report his Bureau income under his own name and on his own tax return. This procedure has the approval of Departmental officials

A widespread system such as this would, however, be unworkable due to the large number of paid informants which the Bureau has and due to the many different livelihoods and occupations in which they engage. It is, therefore, reserved for use in rare instances only.

#### RECOMMENDATIONS

1. Although it is felt that our instructions to the field as to how informants are to report income are adequate, it is felt that we should alert the field to the



interest of the Communist Party in income tax returns as a method of uncovering FBI informants. Proposed SAC Letter attached

ok.

(2) It is not recommended that we institute an investigation at this time of this alleged bribery of an employee of the Internal Revenue Service. This information was obtained by CG 5824-S, one of our most valuable informants, in a meeting with Claude Lightfoot, organizer for District 8, Communist Party, USA. It is noted that our informant does not know the identity of the employee involved and allegedly the employee does not know that the income tax information is for the use of the Communist Party. Our informant has been alerted to obtain any additional information and if, as a result of any additional information, there is a definite indication of a violation of the Bribery Statute, the facts will be considered by the Investigative Division in order that an investigation may be instituted. At that time we will also consider whether it is necessary to advice the Internal Revenue Service, keeping in mind that we would probably have to identify another informant, the person under both suspicion by the Communist Party.

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The Attorney General

59471

April 25, 1955

Director, FBI

CONFIDENTIAL WING CONTITUTE GENERALLY I have just had the pleasure of reviewing your interview.

the current issue of U. S. News & World Report. I think that this is one of the most constructive contributions that has been made with reference to the perplexing problem of the informant system in the handling of security cases and other related matters. You did a particularly effective job in putting the facts on the record where all who are interested can see and read them. I do hope that the Department can take steps to get reprints of this interview as I feel that it is something that should be widely circulated.

While on the subject, I want to call to your attention the very effective work which Mr. Warren Burger has been doing and the contributions he has made. This has been a real source of encouragement to me.

cc - Mr. William P. Rogers Deputy Attorney General

cc - Assistant Attorney General Warren E. Burger

ALL ENFORCEMENT CONTAINED HERENG LIGHT FOR MTE 2/28781 11/2842/m

- Mr. Boardman . - Mr. Jones

BN:ptm

DATE OF MAIL 5-3-55

HAS DEEN REMOVED FOR Mr. LAMPHERE TO BE KEPT PERMANEUTE IN HIS. OFFICE, ROOM 1736.

HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

ALL INFORMATION CONTAINED

LITERICE LIGHT STED

DATE 2/28/8/ BY 2842 polone
JC

SUBJECT JUNE MAIL

F2/F
REMOVED BY 59 MAY 13 1955

FILE NUMBER 66- 2542-3-948

PERMANENT SERIAL CHARGEOUT

243,55

#### EMPLOYEE SUGGESTION

•	EMPROIES PROCESTION
<i>r</i> ,	Date April 19, 1955
Judan 777 7	ALL INFORMATION CONTAINED
To: DIRECTOR, F.B.I.	Janels includes
From: SA CLARK F. BROWN	RATE OF CAST DV DC
	Dotroits UAIL 7/28/8/ BY 2842 pm d'me
Field Office or Division	SECURITY INSIRMANTS - GIA!
SUGGESTION: It is suggested	the Ale Dimen direct each division to prepare
a circular lette	r to the bureau and continued, as well as each
is set out all informants, Wil	e of information. After each one his reliability,
and whether his identity must	be concealed is to be set out. Thereafter, it
will be the responsibility of	and de antable and an an old informant's
the Bureau, each time a new 1	mformant is established or an old information will maintain these circular letters in a central will maintain these circular letters in a central will maintain these circular letters in a central will be the appear aerial or serials, thereby being
readily available to any Agen	to making mode 10.
www.almonto.gog.covet. Palamana	se SAC Letter 55-22, Section I which emphasizes the
its advantages are: Reference	t use of T-symbols must be held to an absolute
minimum in our reports. The	above procedure would sliminate the sidentity
on each informant on an indi	iminate an office from answering as high as 51 riod of time) on each informant. The above
inquiries (or more over a per	riod of time) on each informant. The above
	I A A I I I A DOLA MANAGEMENTO
an informant's identity may	be disclosed.  b7E  NOT RECORDED
It should save at least \$	annually. NOT RECORDED
	and the basis of a
The use by the United S	cure by me, my hei a, it assigns upon the United States.
ain 4/27/55 - hec	referred to ball.
Dens His Settle in	
The American Action	The many (Signature of Suggestor)
4/26/55 / Cac	of Supervisor, SAC, or Assistant Director:
Comments and recommendation	or Supervisor, say, or maridenable merit. The
Mr. BROWN's suggestion	appears to have constant of work and the
Abon commoncoted TOP DV	the saving
time and correspondence to determine whether or	LIOU SILL LAND OF HAWARD IN
- Se server who among he rever	100 and the villa and Amont in Charge
is recommended that the other SACs be obtained	and that the adoption
of this suggestion be	given serious consideration.

# Office Memorandum • United States Government

TO: DIRECTOR, FBI ATTEN: TRAINING & INSPECTION

DATE: 4/5/55

OM FROM :

SAC, BALTIMORE 66-6

SUBJECT:

SUGGESTION NUMBER 168-55 MADE BY ROBERT E. KEHRES

CLEVELAND OFFICE

ReBulet to NY 4/1/55.

Security Informants - general

This suggestion appears to have merit from standpoint of saving space. However, this is outweighed by amount of extra time consumed in referring to original source. Having informant's memo always available in subj's file saves considerable agent time when need arises for future file review in such cases as preparing prosecutive reports, SI reviews, contemplated interview with subj, review for possible violations arising out of subj's appearance at Congressional hearings, possible changes in SI standards, etc.

Should this suggestion be adopted, demands made for informant's original rept would be such as to greatly impede the submission of subsequent reports as numerous SAs would have occasion to refer to it at same time.

Further, constant handling of informant's original report by a large number of employees would eventually so deface the original report that its future value as evidence might be destroyed.

In addition, it would appear that the considerable amount of clerical time involved in destroying memoranda in the substantive case files would more than offset any financial saving in space.

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#### RECOMMENDATION:

The Domestic Intelligence Division recommends that Suggestion 168-55 not be adopted.

Jun Sul Sul

#### Suggestion Number #168-55.

That memoranda containing information from informants be removed from substantive case file at such time as the information is incorporated in an investigative report.

Investigative Division does not believe this suggestion has adaptability to criminal cases in view of fact that positive information does not come from numerous informant sources in individual substantive cases as in security cases. Present regulations as to criminal informants provide that negative contact memoranda be routed to the agent to whom the substantive case is assigned. He handles them the same as he does investigative notes, disposing of them after proper treatment in investigative report. Therefore, criminal case files are not "cluttered" with numerous memoranda on informant contacts.

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# Memorandum · united states government

: DIRECTOR, FBI TO

DATE:

4-5-55

anon

FROM : SAC, PHILADELPHIA.

LL INFORMATION CONTAINED

SUBJECT:

SUGGESTION NUMBER 168-55 MADE BY ROBERT E. KEHRES CLEVELAND OFFICE

DATE 2/28/8/ BY BEYLD ON UMCJC

Attention Training and Inspection Division

ReBulet 4-1-55 enclosing a memorandum of 3-18-55 incorporating the suggestion of SA KEHRES (168-55). The memorandum and its attachment are returned herewith. The suggestion has been reviewed by and discussed with the security supervisors of this office, and based on their views. it is recommended it not be adopted.

The Bureau requests an estimate of the percentage of file space saved if the suggestion were adopted. Philadelphia estimates 50%. In Philadelphia it is estimated this would total about 41 four drawer. file cabinets or 33 five drawer file cabinets.

The recommendation against the suggestion is based on the fact that the suggestion is believed to incorporate a false premise. Acreport written on a security subject, particularly one who is quite active, will normally incorporate a summary of the CP activity rather than all conceivably pertinent details. For intelligence purposes or for an evaluation of the dangerousness of the subject, the information contained in the report is adequate. If points should be reached when the subject must be prosecuted, the U. S. Attorney will require the maximum possible detail regarding each meeting attended so that he can (1) prepare his case; (2) interview and prepare witnesses; and (3) be prepared for cross examination. For this purpose the U. S. Attorney is normally furnished with the original informant reports or the disseminating memoranda. Most of our security reports to which the suggestion would apply involve persons on security index, formerly on security index, or being considered for security index. Should the Detcom Program go into effect Government attorneys would require detailed information regarding many persons simultaneously. To the extent that the original information or copies thereof is available in the master file, the task of preparing and presenting the cases will be facilitated. If the Bureau, places itself in a position where information needed for the preparation of many cases must be sought simultaneously from the file of a single informant, it is feared that great confusion will result.

NSH: emc c(2 Bu 1 Ph) CAN Enclosures 3



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4-5-55

DIRECTOR, FBI SUGGESTION NO. 168-55 BY SA ROBERT E. KEHRES CLEVELAND OFFICE

It is felt that the principal purpose in these investigations is a determination of dangerousness and preparation of cases that can be presented to a Court or Hearing Board with the greatest facility under conditions that might prevail should the Detcom Program go into effect. Accordingly, the possible saving in space must become a secondary consideration.

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## ce Memorandum • united states government

NICHOLS

DATE: 4-7-55

FROM :

TO

W. G. EAMES &

MENIS LEGACINE

SUBJECT:

SUGGESTION #168-55

Intormant BATE 92/28/8/BBY 2842 pmc

The Training and Inspection Division has requested your views on the above suggestion which was submitted by Robert E. Kehres of the Cleveland Division. Mr. Kehres suggests that copies of memoranda reporting information from informants be destroyed after a report is dictated. He suggests that a memorandum be prepared for subject's file listing in numerical order the serial numbers of the memoranda destroyed and desires that this be applied only when the documentation page indicates that the original is filed in a file other than the subject's file. He estimates that copies of these memoranda constitute in excess of 60 per cent of our security files.

Inasmuch as the original of these memoranda will be filed elsewhere, (probably in informant's control file) these copies could properly be considered as work papers and no Archival authority would be necessary for destruction. This appears to be a sound suggestion, the adoption of which will result in a substantial savings in file cabinets and floor space.

It should be pointed out that a second file will have to be pulled on occasion in connection with the documentation of a report which is being prepared on a subject who is cross-indexed into another report. In other words, a name check may reflect a "see" reference in a report on another subject. When the dictator reviews the file, he will find that the memoranda reporting in for-mation from the informant has been destroyed. If he is to document from the original source it will be necessary for him to refer the informant's control file or some other file where a copy of original information is still available.

### RECOMMENDATION:

Favorable.

WGE: jg (2)

MAY 16 1954

RECORDED - 64 24 MAY 6 1955

Director, FBI

DATE: 4-12-55

Training and Inspection Division

SAC. New York (66-7111)

SUBJECT:

SUGGESTION #168-55 MADE BY ROBERT E. KEHRES. CLEVELAND OFFICE

KERENIS UKSLADIFIED

Interments - 9: MATE 2/28/8/ Rebumemo 4-1-55 requesting recommendation for or

against adoption of captioned suggestion. This office does not recommend adoption for the following reasons:

### Investigative Reasons

- On most occasions, all information in the dissemination m may not be included in the investigative report. Nevertheles the remaining information might still be valuable for future use and if the memo were destroyed such information. and if the memo were destroyed, such information would not be available for review without going to the informant's file. For example, if the informant had given some information concerning subject's place of employment and we had the actual employment a record from another source, we would not be reporting information concerning employment from both sources.
- 2. Cases involving organizations, particularly those which may be brought before the SACB or similar hearing body, require instant review looking towards the establishment of competent withesses and development of evidence. In such cases, it is important that the dissemination memo be available for scruting by the Agent to whom the case is assigned, at a particular time, and it would be time consuming to expect him to be reviewing informant's reports not contained in the investigative file.
  - The informant's file would, of necessity, have to be made available to many more employees than is required under the present) system. This would possibly jeopardize the security of the informant, and there would be a tremendous amount of handling of the informant's file.
  - The possibility of detecting an error committed in the investigative report would be lessened if the dissemination memoranda filed in the case files were destroyed 36-3543-3-6

RECORDED - 73 Administrative Reasons

It is estimated that 15% of filling space in security cases would be saved if the suggestion were adopted. Nevertheless, it is felt that the grounds for objection outweigh the advantage of the From an administrative standpoint. These grounds saving of space. 5 5 Maria ison are: timite light

Letter to the Director NY 66-7111

- 1. It would increase the work in the serializing section approximately 20%, in that on receipt of the dictating agent's memo listing serial numbers of memoranda incorporated into the report, it would be necessary for the serializer to prepare individual charge-out slips indicating the serial destroyed, remove the serial in question, and insert charge-out in its place.
- 2. The addition of another step naturally increases the possibility of error along the line. For example, a typist could make a typographical error resulting in the destruction of the wrong serial or serializer could inadvertently destroy the wrong serial. The frequent dissembling of the files will increase the possibility of misfiling serials.

ALL INFORMATION CONTAINED Keren & Charles CATE 7/28/8/ BY2842 pm)

66.2542-3-

Office Memorandum . UNITED STATES GOVERNMENT

Security (N/OWNER A)

MR. A. H. BEDEONT FROM

INFORMANTS IN LAW ENFORCEMENT WORK IN BOTH CRIMINAL AND INTELLIGENCE FIELDS ADMINISTRATIVE

Reference is made to the attached memorandum, dated March 26, 1955. In accordance with your request of March 29, 1955,

JUSTIFICATION FOR UTILIZATION OF

set forth as an Addendum to the memorandum on page 17, and received: by me on March 31, 1955, there has been appended "Documentation"

extending from pages 18 to 42.

RECOMMENDATION:

SUBJECT:

None. This is for your information? FEB 26 1958

Enclosure Simila/sar/die//&

J.D. Donohue

L. Green

FEB 25 1958

P. An Let A COMPUES,

## Office Memorandum • UNITED STATES GOVERNMENT

mr. L. V. BOARDMAN ATTACK

DATE: March 26, 1955

MR. A. H. BELMONT

ALL INFORMATION CONTAINED

surpicr:

JUSTIFICATION FOR UTILIZATION OF 17 INFORMANTS IN LAW ENFORCEMENT WORK 2/28/8/
IN BOTH CRIMINAL AND INTELLIGENCE FIELDS

**ADMINISTRATIVE** 

pmi Aul

### BACKGROUND

Pursuant to the request in your memorandum to me dated March 24, 1955, and my reply to you of the same date, both of which are attached, you will find set forth herein some thoughts and facts pertaining to the subject under consideration.

### **SYNOPSIS**

FBI informants are persons who submit information of value concerning criminal and security investigations being conducted for the welfare of the nation and its people. The end is justice. The means and end are moral. The use of FBI informants may be justified (1) on a rational basis and (2) on a productive basis. The rational justification of the use of FBI informants relates to (1) access to information; (2) service as witnesses; (3) time saving; (4) economy; (5) accuracy; (6) investigative aids; (7) understanding (8) clearing the innocent; (9) prevention; (10) clandestine group penetration; (11) learning of violators; (12) shortening investigation (13) safeguarding property; (14) widespread use; (15) independent evidence; (16) identification difficulties; (17) development of information; (18) mobility; (19) admissible evidence; (20) forbidden areas; (21) one source cases; (22) citizen informants or officer informants; (23) saving lives; and (24) Communist reaction. productive justification relates to the excellent specific results produced through the use of informants by (1) the General Investigative and (2) Domestic Intelligence Divisions. CONCLUSION: Any investigati procedure which is rational, moral and productive is justifiable. The FBI use of informants is a rational, moral and productive investion procedure. Therefore, the FBI use of information 10 Sul 66- 2542-1 717 15 11 1128

Attach

man 1-C. L. Green

nt 1-W. C. Sullivan
1-Section tickler

Documentation attached a commencing

Offic	<i>ễ Memorandum</i> • UNI	TED STATES GOVE	RNMENT
M	Mr. Tolson	DATE: 4/	20/55 Tolson Boardman Nichols Belmont
FROM &	The Executives conference  Security (m/or)	ATE TON CONTAINED	Parsons
subject:	SUGGESTION #168-55 made PASSA ROBERT E. KEHRES CLEVELAND OFFICE	SUGA BEST AND	Tele, Room Holloman Gandy TER 5254
25.55	SUGGESTION: That informative in be taken from those files and dinformation in each memorandum a report written on that subject dictated his report he would all to the Chief Clerk of the memor which had been incorporated into Clerk would then destroy those ever be needed they could be for informants who gave the information.	estroyed after the phas been incorporated. When the Agent so dictate written and in the subject to this report and the memoranda. Should bund in the files of	files ertinent ed into has notification files he Chief the originals
16	This suggestion comes Special Agent's duties. The su SAC Hawkins.	within the purview aggestor's superviso	.of r is

PRESENT PROCEDURE: The informative memoranda appearing in the subject's file remain there as integral parts of the file even after a report has been written to incorporate the data shown in those memoranda in official report form.

ADVANTAGES STATED: Would save over half of the filing space for security files inasmuch as these memoranda constitute in excess of 60% of the bulk of a security file.

DISADVANTAGES STATED: The memoranda are not available in the subject file should it be desired to review them after the report has been written. The originals of those memoranda, however, can be found in the files of the informants who provided the information.

SAVINGS: None estimated in terms of dollars.

OBSERVATIONS: SAC Hawkins, Cleveland, recommends adoption of the suggestion, stating that considerable filing space will be saved. Mr. Eames, Records Section, recommends adoption, stating that there would be a substantial savings

cc - Mr. Sizoo Mr. Harbo

RECORDED - 73

MAY 6 1955

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in file cabinets and floor space. Mr. Eames adds that since these memoranda are copies of the originals from the informant files they could be considered as work papers and destroyed without specific authority from Archives. SAC Kelly, New York City, recommends against adoption, giving the following reasons:

- (1) Possibility of tracing an error committed in the investigative report would be jeopardized if the memoranda had been destroyed.
- (2) The only remaining source of the original information would be the informant files and these would be needed by so many Agents in so many cases that those files would be in tremendous demand and the extra handling might even jeopardize the informant.
- (3) The original information would not be available for review in each subject file and some of these cases, particularly those going before hearing bodies, require a great deal of review and analysis.
- (4) There would be a 20% increase in the Serializing Section of the Chief Clerk's Office in handling the memoranda marking other memoranda for destruction.
- (5) Additional handling of the files involved in destroying memoranda would increase the possibility of all types of misfiles and errors.

SAC McCabe, Philadelphia, recommends against adoption, stating that destruction of these memoranda might deprive the office of important information when needed. Reports often incorporate only certain pertinent items from a memorandum and do not include other data in that memorandum which will become highly important later on should the subject be prosecuted. In case of prosecution, Government attorneys would require the most detailed information and great confusion would result if one single informant file were the only place where such information could be found on a number of cases. In security cases, the primary consideration is whatever will facilitate the Eureau's completeness and effectiveness; file space must be secondary. SAC Brown, Baltimore, recommends

against adoption citing the same conclusions as those shown immediately above. Mr. Cleveland, Domestic Intelligence Division, recommends against adoption, stating that each subject file should be complete in itself (it would not be if the memoranda were partially paraphrased in a report and then destroyed) and that if the memoranda were destroyed, the Bureau would lose the notations of an administrative nature which are frequently made on the subject memorandum. It would then be more difficult to fix responsibility. Also, memoranda often contain information which does not appear important now but becomes highly important later. This information should be in the subject's file.

RECOMMENDATIONS: (1) That the suggestion not be adopted.

(2) That if the suggestion is adopted no financial award be given because this suggestion comes within the purview of the suggestor's duties.

EXECUTIVES CONFERENCE CONSIDERATION: EDM:DMG 4/20

The Executives Conference on 4/20/55, with Messrs.
Tolson, Mohr, Tamm, Parsons, Sizoo, Belmont, Boardman, Rosen,
Mason and McGuire present, unanimously opposed to this suggestion.
The Conference felt that adoption of the suggestion would make
it impossible to trace errors or fix responsibility and that
original source information should continue to appear in FBI
files. No further action necessary.

Mr. Tolson

CONFIDENTIAL March 16, 1955

2542-3

CLASSIFIED AND THE EXTENDED BY PORTEN BEASON FOR LX LENSION

FCIM, II, 1-2.4.2/..

DATE OF RUSHIN FOR DECLASSIFICATION.

TATE 7/28/81) BY 2842 phu mc

In response to the Director's request, there is set forth the principal arguments I have been using on the use of informants, Ecul. necessity, etc. Securit

The so-called informant is as old as man. is replete with accounts of their use. In fact, Moses employed this technique when he sent, by virtue of a Divine directive, men to spy on the land of Canaan for forty days, sizing up the people, their cities and mode of life. (Numbers 13 and 14). As a result of information gained, and the question of confrontation was not raised, the chosen people were lead to greater accomplishment that started the glorious CONTATION CONTAINED tradition of a race proud of its culture and which has nevertied its quest for freedom. EXCEPT WITE SHOWN

The use of the informant coincided with the Trie and fall of civilization. Hannibal, after a long slege of a city in Sicily, sent a trusted war veteran into the city - there he developed his informants and reported back to Hannibal on the weaknesses of what were supposed to DADLACOLITED DE SPERIO / Com be impregnable fortifications.

Herodotus in Book V of his Persian wars, 500 B.C., proved that through the use of informants the best information comes from the inner citadel of the enemy, Such information down through the years' protected truth and justice and was the indispensable weapon on the side of freedom.

Wilhelm Steiber made possible the rise of Bismark by developing a network of informants that lasted until World War L

Nathan Hale was a Revolutionary hero because

evelop informants

In fact, the wild clamor today against informants is an assault on tradition and custom. The Communist tactic of divide and conquer, as the Fascist tactic, first seeks to sew seeds of doubt and debunk tradition.

The informant system was well established in the old English Common Law and later Parliment, by enactments, provided for forfeitures and penalties with a portion going to the King, the poor and the informer.

As early as 1789, Congress gave sanction to the role of the informer to stimulate enforcement of custom laws. Today the informer gets 25 per cent of amounts recovered, not to exceed \$50,000, in forfeitures under the customs laws. (Title 19, USC, 1619)

Informers are authorized by Congress to bring suits in the name of the U. S. Government in frauds against the Government with a potential reward of one-fourth of the proceeds of the suit. (T 31, USC, 232)

One-half of the penalty goes to informers in Indian Affairs cases. (T 25, USC 201). Informers also can secure one-half of benefits in seizures of liquor on Indian reservations. (T 18, USC 313).

Evasion of Internal Revenue laws can secure up to one-half of the penalty recovered. (T 26, USC, 3617). Narcotic laws, Title 21, USC, 183; Navigation laws, Title 46, USC, 497 and 710; Postal laws, Title 39, USC, 9; and numerous other Acts of Congress recognize the informer as an institution and give him protection.

In criminal law enforcement, the informer is a wellestablished institution. The same applies to the one American institution that is our most potent protection against tyranny - the American press. 66-2542-3-947 CONFIDENTIAL There is little difference in the use of the informer by the press and particularly some columnists who use the investigative process.

CONTRACTOR

Few Pulitzer Prizes have been won without first the tip and then development of the sources of information. Some of the most glorious days of journalism are found in the tradition of the press in protecting its sources of information. Even reporters have gone to jail and to fame by standing firm — i.e., Martin Mooney in New York exposures.

The FBI has always protected its sources and it has been able to secure information because of its tradition of maintaining a confidence. In the few cases where informants have been divelosed, it has been by their own acts: the "Woman in Red" who fingered Dillinger; through policy determination and the judicial process - the Coplon case; and through inadvertence of the informer himself.

Times - events - situations - all dictate procedures. So far as the FBI is concerned, the informant became of paramount importance with the rise of clandestine movements whereby the only proof of the conspiracy came as a result of penetrating the lair of the conspirator.

This Nation forever owes a debt of gratitude to Harry Sawyer, the FBI informer who went to the Nazi spy school in Germany and around whom the German Espionage Service was built prior to World War II. Defense policies were influenced by him, but had confrontation been forced prematurely, the people of the United States, not the FBI, would have suffered because responsibility has a way of finding its final resting place. The informant contributed to the unparalleled record of no enemy sabotage in World War II. Because of the informant the dangerous alien enemies were promptly arested after Pearl Harbor.

The only way the Ku Klux Klan, as well as the Communist Party, has been thwarted, is through the informant.

This Nation would become defenseless and open prey if arms and ammunition were taken from our Armed Services. By the same token, it would be helpless against the subversive if the FBI were deprived of its informants and confidential investigative techniques.

The proof of this is found in the intensity with which the Communist Party has sought to expose, discredit and destroy informants and former Communists who have testified.

CONFIDENTIAL

From the earliest days. Communists have reserved their vilest epithets for the informant whom they labelled as "stool pigeons." The Daily Worker and Communist publications are constantly shricking at the informant. Pamphlets are sent out broadside and propaganda attacks. leveled at informants; smear brigades write letters to editors and public officials.

All America hates a "double crosser" and those who "snitch" thus, the Communists have directed an attractive appeal that has influenced good Americans. To pervert justice is an American horror - thus, the Communists find a ready-made instrument in the double-dealing Harvey Matusow.

By applying syllogistic reasoning, they start out with the premise that the FBI uses informants - Matusow was an informant - Matusow recanted - therefore all informants are potential recanters and should be banned.

FBI safeguards against double crossers must work, otherwise, Matusow would not be the first case of its type and the record is clear that Matusow was dropped as an informant in December of 1950 after being carried in this role for six months. Even so, Matusow has not been proven to be wrong - he just says he is after he placed himself back in the Communist clutches.

Eighty-two Smith Act convictions, each brought about through the use of informants, have been subjected to the strictest judicial scrutiny. To date the convictions stand.

In loyalty cases the FBI is a service agency. In the early days of the loyalty program the Director laid the facts on the line before the Civil Service Loyalty Review Board which fixed the policy and the Board faced the realistic fact that the protection of the government demanded that all information bearing on loyalty be secured, even if it meant concealing identities. It is unfortunate, but true, that in many instances more energy has been diverted in ascertaining the identity of informants than in ascertaining CUNFFERTAL the truth furnished by informants.

COMENDENTIAL

The FBI checks upon informants by checking other informants, by ascertaining whether they were at certain points and by following out all leads if informants turn sour or become unreliable. They are dropped faster than chained lightning. Of course, one turns out bad on occasions, so did one of the Twelve Disciples; but are the others to be condemned who have been proven? And where do the loudest shouts emanate?

Unfortunately, the true record has not been placed before the public. By Executive Order loyalty data cannot be disclosed. There is no way whereby the FBI can make public the record when the charge is made that a Government employee does not know his accusers. The facts are to the contrary. The FBI endeavors to secure signed statements. In some instances this is not possible because the informant is not a live person but an event - a Communist Party dues book or document produced by another informant which has on many occasions been found to be in the handwriting of the accused.

The informant is an institution - in criminal proceedings there is the constitutional safeguard of confrontation - but employment in the Government is a privilege and not a right and the employer has the right to employ whom he chooses. When the employer is the Government and a public trust, the employer has the duty to resolve doubt in the interest of security.

Sure, a lot of people are against security and loyalty programs, but for what reason. Joseph Petersen, Jr., wrote letters denouncing security to the editor for 4 years before his arrest for a security breach. Naturally he was against security and the same applies to others.

B. T. HA390

PROPOSED REVISIONS OF YBI NATIONAL AND MANUAL OF INSTRUCTIONS CAL PING TO COTTIDE THAT SOURCES

assert to the for

Part I, page 20c, paragraph 5 of the IBI Mancbook, Section 107T (6) of the Manual of Instructions states the Agent handling a confidential source must dictate a memorandum every three months for the file regarding the indications of unreliability presented by the confidential source.

This three-month provision applies only to Security Confidential Sources, and not to Criminal Confidential Sources. Thus, to avoid any possibility of econfusion on the part of the field, the word "Security should be inserted before the words "confidential source."

### RECOUME UDATION:

That the attached FBI Handbook and Yanual of Instructions' revisions be approved.

Wits: mag, mag,

Enclosures -2

NOT RECORDED
161 MAY 19 1955

NOTE:

Above revisions concurred in by C. L. Green, Criminal Informant Desk, Investigative Division.

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\$\\ **67** May 24 1955

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PROPOSED REVISIONS IN MAJUAL OF INSTRUCTIONS

SECTION 107 T (6)

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BASED ON MEMO DATED 5-10-55
FROM R.T. HARBO TO MR. TOLSON
ENTITLED "PROPOSED REVISIONS OF FBI HANDBOOK
AND MANUAL OF INSTRUCTIONS RELATING TO
CONFIDENTIAL SOURCES" ENCLOSURE

### PRO OSED REVISION IN TRI HANDROOK

Part I, page 23, paragraph 5 - insert the word "Security" before words "Confidential Source" throughout the paragraph.

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BASEDON MEMO DATED 5-10-55 FROM R.T. HARBO TO
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May 5, 1955

Todal By Memorandum for the attorney general

With reference to my memorandum of April 29, and our conversation at the White House this morning concerning the same, I wanted to advise you that Assistant Attorney General Tompkins did call to see me yesterday and informed me he had ascertained the identity of the attorney in his Division who had talked to Arthur Sylvester of the "Newark Evening News," resulting in the very critical article on the FBI and my administration of it in the handling of informants. As I advised you, Assistant Attorney General Tompkins declined to advise me of the name of the individual who is responsible for this vicious attack upon the FBI.

As I stated to you this morning, I consider this incident to be one of the most vicious attacks made upon this Bureau since I have been connected with the Department of Justice and whether it is to be attributed to stupidity or maliciousness, the result is the same. If individuals in the Department, through either stupidity or maliciousness, can plant stories with hostile newspaper correspondents with complete impunity, than there no doubt will be "open season" for attacks upon the FBI.

Hursau are perfect nor that our policies and procedures are above improvement, but I, at the same time, have strongly adhered to the view that any one who has any question about any of these matters should take them up within the "lamily" and not air their grievances through the writings of a hostile newspaper correspondent. As Ladyised you in my first memorandum about this matter, we had never been informed by Mr. Tompkins' Division that there was any question or criticism of pur procedures in handling informants but, no the contrary, had had the assurances of the attorneys in that Division that they were in placed with their procedures and recognized that Division that they were in placed with their procedures and recognized the needs of them because of security factors involved.

It is, of course, not within my province to recommissive even files and suggestion and the files of photos to take a latter that the final course of the cou

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I did request hir. Tomphian and I do very strongly urge through you that, whoever this individual may be in Mr. Tompkins' Division who is responsible for this victous attack upon this Bureau, that he not be assigned to any cases which would require personal conference or contact with representatives of the FBL. The feeling within this Bureau about this matter is quite strong and I do not think that any representatives of this Bureau should be required to confer or deal with any such character who resorted to the tactics as have been evidenced in this matter. It was solely for this reason that I was desirous of ascertaining the identity of this individual because so far as this Bureau knows it rould be any one of quite a number of attorneys in the Internal Security Division and I do not believe that the best teamwork can be obtained when there is suspicion such as must necessarily exist in the minds of the personnel of this Bureau about who was responsible for the completely unwarranted and malicious criticism of this Bureau as furnished to Arthur Sylvaster.

Respectfully,

5 J. Edgar Honyan

John Edgar Hoover Director

cc - Mr. William P. Rogers Deputy Attorney General

JEH eff (7) politica file

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May 5, 1955

ALL INFORMATION CONTAINED RANDOM FOR MR. BOARDMAN MR. BELMONT MR. NICHOLS

DATE 1/28/81 BY 28/42 Production

Yesterday afternoon Assistant Attorney General Tompkins called to see me and stated that he was calling because of his great concern over the article which appeared in the "Newark Evening News," written by Arthur Sylvester, and in which Sylvester quoted an attorney in the Department of Justice, obviously in the Internal Security Division, who was particularly critical of this Bureau's policies in handling informants.

Mr. Tompkins stated that he had, upon his return to the city when he learned of this matter, at first called Sylvester, ostensibly on some other matter but hoping that Sylvester might mention the article, and that he, Tompkins, might then find out with whom Sylvester had talked. Mr. Tompkins stated that he had not been successful in this as Sylvester never made any reference to the article. Mr. Tompkins stated that he had subsequently ascertained the identity of the attorney in his Division who had talked with Sylvester. Mr. Tompkins stated that he was quite certain that this attorney had not been Tompkins stated that he was quite certain that this attorney had not been malicious in his statements which he had made; that, in fact, the attorney had no criticism of the Bureau's procedures, but that Sylvester had twisted the statements so as to indicate criticism of this Bureau.

I told Mr. Tompkins that I certainly could not go along with his line of reasoning; that anyone reading the article could not see that the attorney interviewed by Sylvester was void of all maliciousness and criticism against this Bureau. I stated in the first place it was quite obvious that Sylvester had obtained his information from an attorney in the Internal Security Division had obtained his information from an attorney in the Internal Security Division because in substance what Sylvester printed, as having been given to him by the attorney, were facts but that the viciousness of the situation was that the attorney in directing criticism to the Bureau's procedures had failed to make attorney in directing criticism to the Bureau's procedures had failed to make or give any reasons for the same. Mr. Tompkins stated that he knew the Related Security Division were in full accord with the pro-

Harbo heard any criticism of the same.

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I then asked Mr. Tompkins to give me the name of the attorney in his Division who had been in touch with Sylvester. Mr. Tompkins stated that he would prefer not to do this. I told Mr. Tompkins that, very frankly, I was nonplussed at his own attitude in that he seemed to be pelliating the situation, which I thought was one of the most vicious incidents that had ever occurred within the Department of Justice and that his refusal to furnish me the name of the attorney was again not understandable to me unless he. Tompkins, was trying to justify and pretect the "rat" who had endeavored to embarrass the Bureau by talking as he did to Sylvester. Mr. Tompkins stated that he was quite sure that, as he previously indicated, there was no viciousness or malicious intent upon the part of the attorney. I told him again that I certainly couldn't share his viewpoint.

I observed to Mr. Tompkins that I hoped he would see that the attorney who had been responsible for this vicious attack upon the Bureau would not be handling any cases emanating from the FBI which would require personal contact by FBI personnel with the attorney. I got no assurance one way or the other as to whether Mr. Tompkins would do this.

This morning, prior to the National Security Council meeting, I spoke to the Attorney General at the White House about this matter and the Attorney General informed me that Mr. Tempkins had been to see him yesterday and that the last he heard Tompkins was coming to see me about the matter. I advised the Attorney General of the conversation which I had with Tompkins and that I was at a loss to understand Tompkins' attitude in the matt er in that he, Tompkins, was trying to excuse and justify the actions of his subordinate when I was frankly at a lose to understand how such actions could be justified. I observed to the Attorney General that even if the most charitable attitude were taken toward the attorney involved that the attorney was certainly guilty of the grossest stupidity and that stupidity can do as much harm as maliciousness, as was evidenced in this matter if the action of the atterney is to be attributed to stupidity. The Attorney General inquired of me as to whether I thought he should look further into the matter and I told him I was certainly of the opinion that he should. I observed to the Afterney General that if anyone to this Bureau had engaged in any such actions so this attorney had cogneed in, that I would immediately dismine such an employee from the service of this Sureau and I regularis work path the Attorney Conserval suggested that I do it. I commented to the Attorney Coneval that I conaidered this inclusive one of the most ricitus attache reads upon this bureau

12y 5, 1955

Memozandam for Messers. Tolson, Boardman, Belmost, Nichols

from within the Department during my entire career in the Department of Justice. I stated that if this atterney was allowed to get by with this sort of conduct that it would no doubt be open season for any other malcontent in the Department to stick a stiletto in the back of the FBL. The Attorney General indicated that he intended to talk with Assistant Attorney General Tompkins further about the situation.

Very truly yours,

John Edgar Hoover Director

JEH:::01 (7)

Boardman \_\_\_\_

Belmont ----

Harbo ....



59475

has been furnishing valuable information concerning the activities of the Party to this Bureau. Informant may have to sign a non-Communist affidavit in the near future. It will be necessary for him to deny Communist Party membership in signing this affidavit in order to maintain his position as a confidential informant of the FBI.

As you are aware, the non-Communist affidavit required under the Labor Management Relations Act, 1947, pertains to current membership and activity within the Communist Party.

This informant has been instructed to avoid the situation wherein he will have to sign this affidavit if this is possible. However, there is a good chance that informant will not be able to avoid such a situation. You are requested to advise whether or not you are in accordance with permitting an active confidential informant to sign a non-Communist affidavit under these circumstances.

WHEATENTEE

CONFIDENTIAL

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO:

Director, FBI

Date: May 16, 1955

SAC, Detroit (134-0)

SUBJECT: SECURITY INFORMANTS

(SECURITY OF)

a source closely associated with and who has furnished reliable information in the past, on March 28, 1955 stated that had in his possession five pages of undated. unsigned handwritten notes. These notes concerned

It will be recalled that all of these individuals are former Informants of the Detroit Division who testified in behalf of the Government in the Smith Act trials in Detroit in the latter part of 1953 and early 1954.

The notes were probably compiled either during the trial or shortly thereafter. The notes are primarily concerned with points or weaknesses of the Informants which should have made the Communist Party (CP) suspicious of the individuals.

An analysis of these notes indicates that the point stressed most was the fact that many of the above individuals were reportedly "politically ignorant" as far as the CP was concerned. Importance is also placed on the fact that although many of the above individuals had attended CP schools or classes, they had merely attended and apparently had taken no active part in discussions. Also, it was mentioned in some instances that dues were always paid on time; literature was purchased regularly; attendance at meetings was regular, etc. with the conclusion apparently being drawn that a person who is too steady in the above factors may be suspicious.

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RECORDED - 70 66 2542

INDEXED - 70 65 MAY 25 1955

2 MAY 18 1955

EX-121

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Letter to Director

Re: SECURITY INFORMANTS (SECURITY OF)

The notes contain general conclusions which read in part as follows:

- "I. Overrun with spies. Strategically placed. Well thought; long range. No important exposure since 1940. (Serious 1938, 1939). Many party org. problems in part flow from operatin party. Must have a national plan fully unfolded by FBI in 42.
  - 182. Spies: Not correct for top only.
- "3. Wherever they brought out people, they left something behind! They must know whole party org.!! gave the whole struct. of party. (FBI however reported Michigan last year's registration 375, off by 25). One or two people in every region."

b6 b7C

With reference to point 3 above, the referred to is probably With regard to the registration figures, it is noted that during 1953 the Detroit Division reported Michigan's registration as between 350 and 400, and in early 1954 this Division reported the registration as 350 members in Michigan. The general conclusions continued as follows:

through (illegible word) or destroy party.

- 1) Every member without exception assigned to a mass org. -- those who are not. First and foremost (one or two illegible words) people. Check up and control on work, how they carry out party work and live.
- 2) Entire membership verification. Great Detail. Bold struggle in party. (At this point several sentences are illegible).

The notes hereafter are somewhat illegible but points which may be of interest are as follows:

10

Re: SECURITY INFORMANTS (SECURITY OF)

evening work. They move very easily (or early) in party. Weak ideological level-why. Don't know and understand intimately our people. That is, not in homes, background, family, what they read. Native roots: If people not equipped, main assignment-train native people to take over what you leave behind you. Mo checkup and control. Greater attention to political growth of people. Let questions hang and don't demand political results of people.

This is furnished the Bureau for informational purposes since it is felt that this line of thinking or this type of analysis is probably being carried out generally in an effort to uncover Bureau Informants.

**-.3** /-

Office Memorandum UNITED STATES Mr. Tolson DATE May 10, 1955 No Boards TO FROM L. B. Nichol SUBJECT: CONFIDENTIAL INFORMANTS EXPOSED O Security Informants - GevL. Thirty-three confidential informants have been exposed Twenty additional have been exposed in appearances, in Smith Act cases. before the Subversive Activities Control Board and other cases involving security matters, making a total of 53 confidential informants exposed. These figures were obtained by Mr. Hennrich after a canvas of Bureau supervisors. These figures can be supported. is a possibility there may be a few others. To determine this, however, would necessitate checking the files of all discontinued confidential informants which would be a rather extensive research project. Accordingly, this will not be done unless the Director and you feel we should get this data together. cc: Mr. Boardman Mr. Belmont ALL INFORMATION CONTAINED LBN:MM (4) [ATE 2/28/81 BY 2842 pm 7 10 11 6 MAY 201955

3 MAY 25 1955

Office Memorandum • UNITED STATES GOVERNM DATE: May 16, 1955 Mr. L. V. Boardman HERZIN IS UNGLASSIFIED Mr. A. H. Belmon Rosen SUBJECT / INFORMANTS MADE AVAILABLE TO THE DEPARTMENT ecurity Informants\_ Gent. In accordance with the request of Mr. Nichols there is set out below the types of cases in which the Department has exposed 53 of our informants by using them as witnesses. As mentioned previously by Mr. Nichols this compilation is based upon a canvass of Bureau Supervisors. Mr. Nichols pointed out that there is a possibility that there may be a few others but to determine this would necessitate checking the files of all discontinued confidential informants which would be an extensive research project. It was not recommended that the latter be done. Number of Informants Type of Case Smith Act Prosecutions Hearings Before Subversive Activities Control Board in Following Cases Labor Youth League Veterans of the Abraham Lincoln Brigade Civil Rights Congress Jefferson School of Social Science National Council American Soviet Friendship Labor Management Relations Act Prosecution of Leaders and Members of Nationalist Party of Puerto Rico In addition to the above we are in the process of making available one additional informant to INS in connection with deportation proceedings relating to Chinese. With regard to INS cases it has been our policy to extend complete cooperation to that Agency and there may have been instances in the past when we have made available nonactive informants not previously exposed for use by that Agency. As a result of our poll it has not been possible to determine the names of any such informants; or of any active informants. ACTION: It is recommended that this be routed to Mr. Nichols for his RECORDEÓ-35 information. \*See next page. cc -/ Mr. Nichols Mr. Boardman Mr. Belmont .Mr. Keay, " Mr. Hennrich Mr. Baumgardner Mr. Donohue 67 MAY 26 1958 JDD:eje (8)

\* We have recently in connection with consideration of Chinese, furnished INS the identities of twenty-five other people who were concealed by "T" symbols. These persons were not regular Bureau informants but persons who had requested their names be concealed or whose names were concealed by the Bureau for various reasons other than the fact they were regular informants.

J.K.

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# Office Memorandum • united states government

A. H. Belmont

C. E. Henn

DATE: May 13, 1955

Roardman. Nichols Belmoot Harbo Mohe.

Tolson

Parsons

Roses

SUBJECT:

INFORMANTS MADE AVAILABLE TO THE DEPARTMENT

At the request of Mr. Nichols earlier this week a compilation of informants, which the Bureau has made available to the Department in connection with prosecution of various types of cases, was made. Mr. Donohue on the informant desk determined that there were a total of 53 such informants which have been made available, 33 of which were in the Smith Act cases.

Mr. Nichols advised at 6:35 p.m. that the Director now wants a break-down on these informants as to the types of cases being prosecuted by the Department and the number of informants made available in each type of case. He also wants to be sure we include in this compilation the number of informants which have been made available to Immigration and Naturalization Service in connection with the deportation proceedings. He wants this information the first thing Monday morning.

EMTE7/28/8/ BYZEUS PODDING

CEH: blog (6)

cc - Mr. Belmont

"Mr. Hennrich

Mr. Keay

Mr. Baumgardner

Mr. Donohue

66. 25 /2 5- 75

UNITED STATES GOVERNMENT CFFICE REHORANDUM

DIRECTOR, FBI

5-27-55 DATE:

b7D

SUBJECT:

SAC, PHILADELPHIA

EUGENMACIAY

JNFORMANTS\_ GENL O SECURITY

Re SAC Letter 55-35 (0).

This individual is not presently being contacted with sufficient regularity to warrant conversion to a source of information under the provisions of the SAC Letter. Accordingly he is being deleted as a confidential source.

NSn:emc

REGISTERED MAIL (2 Bu 1 Ph)

ALL INFORMATION CONTAINED KEATH IS ENGLASSIFIED [ATE 2/28/8] BY 28427 md me

BECORDED 103

INDEXED-103

66-2542-3-953

8 MAY 31 1955

DATE OF MAIL 5-26-55

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HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

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DATE 7/28/8/ BY 2842 Pond
mc JC

SUBJECT	JUNE MAIL	

REMOVED BY JUN 6 1955

FILE NUMBER 66-2542-3-95-4

PERMANENT SERIAL CHARGEOUT

2/18

CIM

TO : DIRECTOR, FBI DATE: 5-27-55

FROM: SAC, PHILADELPHIA

SUBJECT: ANDREW A PO'NEILL PA

O Security Wits.

Re SAC Letter 55-35 (0).

This individual is not presently being contacted with sufficient regularity to warrant conversion to a source of information under the provisions of the SAC Letter. Accordingly he is being deleted as a confidential source.

NSn:emc

REGISTERED MAIL (2 Bu 1 Ph)

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ALL INFORMATION CONTAINED

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DATE 2/28/8/ BY 2842 Produce

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RECORDED - 65

66-2542-3-955

INDEXED - 65

8 MAY 31 1955

71 Jun 7 1955

EX-100

### EMPLOYEE SUGGESTION.

	Date April 21, 1955	
	To: Director, FBI	
(ر	From: SA F. ANTHONY TANSEY	
	Field Office or Division New York Division	
	SUGGESTION: That an informant classification master list be compiled by the Bureau to encompass all past and present symbol number informants.	1
	Sceneity Informants-Gent	
		(O.T.)
	Its advantages are: To preclude continuing duplication of effort on the part of agent, stenographic, and clerical personnel; to avoid unnecessary delay	いのなり
LL I	clerical personnel; to avoid unnecessary delay in preparation of reports; and, to have a line of the Bureau.  2/82/8/ By 28/2:000 1000 1000 1000 1000 1000 1000 1000	ا
	It should save at least \$ annually. (Unable to estimate)  The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States	
s	The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States of Suggestor of Suggestor of Suggestor of Suggestor	8 <sub>(</sub>
	Comments and recommendation of Supervisor, SAC, or Assistant Directors	
	I believe this suggestion has merit and recommend the Bureau give favorable consideration.	

Special Agent in Charge (Title)

5 U JUN 9 TOUS COPIES DESTROYED 9 08 JUL 19 1961

I. SUGGESTED METHOD OF EFFECTUATING THE SYSTEM.

A. Require each of the 52 Field Offices to submit characterizations, in accordance with existing Bureau instructions, of all past and present informants.

The field could accomplish this by having each agent presently contacting an informant characterize him according to instructions. Assign all inactive informant files to agent personnel with top priority for the same purpose. This should not be construed to include a re-investigation of all previous information but should be sufficient to encompass all known facts logically available to the offices at this time. This information would be transmitted to the Bureau by a single correspondence from each SAC, identifying each informant by symbol number and classification only.

The Bureau could then compile a numericalalphabetical master list of 3x5 cards, and notify all field offices as to the present characterization of all informants, by sending a copy to each office. Each office would, of course, be held strictly responsible for the accuracy of the list transmitted to the Bureau, and would be placed in the position of immediately notifying the Bureau of any changes or additions to the list with reasons therefor, in the future. At the time such a change is made, the Bureau, being in position to evaluate the ramifications of the change, could determine the method by which other offices would be notified, that is, by teletype, airtel, SAC letter, form letter or other means. The list could be corrected, deleted or supplemented in the same manner as is presently utilized by the Bureau concerning other administrative instructions, or thru periodic form letters such as are used in maintaining an up-to-date SI listing.

Regarding new daily additions to the list of symbol number informants, it would be assumed that an office using the symbol in a report or letter for the first time to another office, would therein administratively call this fact to the attention of offices receiving copies, until such time as each office has been routinely advised administratively as suggested in the preceding paragraph.

The master list could be compiled at the Bureau on 3x5 cards by clerical and typist personnel under the direction of Supervisory personnel. A possible procedure would be to mimeograph cards for distribution to the field.

### II. ANALYSIS OF ADVANTAGES

A. It is believed that this type of control would preclude the necessity of each agent checking at the instant each report is written, with his own office files and other offices, to determine the evaluation to be given an informant. It would place the responsibility squarely on the office responsible for the informant to keep the Bureau and other offices advised at all times.

B. To clarify the advantages of such a program hypothetical cases are set forth to indicate the personnel hours expended before and after the adoption of a central control list:

### 1. Before

- Office A wants to include 10 symbol number informants in a report. If each of the informants is from a different office this necessitates communicating with 10 other offices and a reply from each of the other ten offices. It involves agent time dictating, stenographic time preparing the letters, clerical time searching the indices, and time consumed by the agent at the office of origin reviewing the Then the time informant's file to make the classification. consumed by that agent to dictate, the stenographer to prepare the letter and the clerical handling. Assuming 10 minutes for dictation for each letter, 20 minutes in preparation, and 10 minutes clerical handling, including blockstamping, serializing, routing and filing, this would amount to 200 agent minutes, 400 stenographic minutes and 200 clerical minutes, each time the situation occurred. This would be in addition to time spent by the agent at office of origin reviewing the informant's file.
- b. Five months later, office A wants to use the same 10 symbol number informants in a report. The procedure in 1.a above must be repeated to be current. This again would use 200 agent minutes, 400 stenographic minutes, and 200 clerical minutes.

c. Office B wants to include in a report 10 symbol number informants. Office B is origin in 6 of these cases. In the other 4 instances Office B must correspond with other offices and those offices must reply to Office B. Some of these might even be identical with the informants about whom Office A previously inquired. On basis of above figures this would entail an additional 80 agent minutes, 160 stenographic minutes, and 80 clerical minutes, in addition to a review of the file by the agent to whom assigned. d. It is possible that larger offices such as New York, Los Angeles, Chicago and Washington Field, could conceivably send out more than one letter during any particular period, of say for example one week, from the different Divisions or Squads, to Office Z inquiring about the same informant. This would cause considerable duplication of agent, stenographic and clerical time. In all of the above instances, communication costs and delay in submission of reports should be considered. These instances might be repeated day after day, month after month, and presumably some offices might not utilize a symbol number informant until a year or two have elapsed in which case the office of origin would still be setting out a letter to another of the 52 field offices saying the same thing it said on 51 occasions to each of the other offices. 2. After In instance 1.a above, only the time spent by the agent at office of origin reviewing the informant file would be consumed. Instance 1.b above would not occur. Instance 1.c above would not occur. Instance 1.d above would not occur. d. e. It is believed that if the suggestion is adopted the agent assigned to the case would only once notify the Bureau, thru the list compiled by the SAC. would change only at a future date when and if there is a change in the informant's classification. This would consume a great amount of time and space at first, but would certainly be a saving to the Bureau in the long run. It would save Agent, stenographic, and clerical time, and would avoid unnecessary delay in submission of reports. - 山 -

FROM :

CEH : td

(2)

## Office Memorandum • United States Government

MR. C. E. HENN

ESPIONAGE SECTION

SOURCES

cc Mr. Hennrich

MAY 25, 1955

Board man Nichols Belmont Harbo .

Parsons

Gandy .

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Tele. Room \_\_ Holloms a

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INFORMANTS AND CONFIDENTIAL

OSecurity INFORM

In order that there may be uniformity in the application of the Bureau's rules regarding the handling of confidential sources and confidential informants and the designations of individuals in these categories, all Supervisors should be specifically instructed that any memoranda concerning these matters should be cleared through the Informant Desk in the Internal Se-

curity Section. ALL INFORMATION CONTAINED

METAL S UNDER THED

17 JUN 3 1955

SYANDARD FORM NO. 64	•	60	INFINENTIAL	
$OC \sim 24$	7		Mr. Tolson	
Office Men	dum · UNITED	<b>S</b> C	VERNMENT In an	<u> </u>
JJ	•	and the same of th	Mr. Belmont	
70	( 051.0 3)	DATE:	Mr. Harbo	
TO Director, FBI (6	0-2542-37	271423	June Mr. 1.955	
$\triangle \Lambda$ .			Mo. Breen	
ROM : SAC, Pittsburgh			CONFEDENTIAL	b7D
Som o	21		Mr. Winterrow	d.
SUBJECTS	- il Adding		Tele. Room Mr. Holloman	-11
SUBJECT: SECURITY INFORMATION IS-C	NTS PROGRAM		Miss Gandy	_
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			The American	لِت
Rebulet to Albany, 12/9/	53, and mylet, $5/4$ ,	/55•		
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		During Past	Total to	
		30 Days	Date	
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2. Number of security is	nformants developed	à	7 ~	(1)
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through this program		O		
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14. Number of agents eng	aged in interviews	•	2 / J	<i>IIII</i> .
under this program:		0	3 7	Willi
			100	אלל .
During May, 1955, three	SM-C interviews and	d no SIP rei	nterviews	H)
were conducted by agents	assigned to the Se	curity Info	rmant Program,	111
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### CONSOLIDATION OF FORMS 5-29 AND 6-60

Rather than redesign the two forms (index cards), form 6-60 can be eliminated as 5-29 in its present form is suitable for use in the Criminal Informant Index.

CST Zwa

66- 2542-3-959 ENCLOSURE

the facts and circumstances outlined in your letter, this Office will 8-111392 not object to your certifying the invoice which is returned herewith, the decision herein to be noted on the payment voucher-Simeraly yours,

Lindsay C. Warrett

Comptroller General of the United States

and Losser

# Office Memorandum • UNITED STATES GOVERNMENT

Mr. Mason Mel ALL INFORMATION CO HETTI'S WIGHT THED Fidelis Kunz K PATE 2/28/8/ BY 28/2 Province J

SUBJECT: A SYMBOL CARDS, FOR INFORMANTS

Deletion of Form 6-60 in favor of Form 5-29

Security Insulaination all

Forms 5-29 and 6-60 (Symbol Cards for Informants) are used in the Domestic Intelligence Division and Investigative Division respectively. They serve as an index reflecting

the symbols assigned to Security and Criminal Informants and they are very similar in design. A copy of each form is attache

It has been determined that Form 5-29 is suitable for use in its present form in connection with the Criminal Informant Index retained in the Investigative Division, there making possible the deletion of Form 6-60.

RECOMMENDATION:

That Form 6-60 be deleted in favor of Form 5-29.

INDEXED - 32

2 JUN 24 1955

**EX-126** 

(2 copies):

SYMBOL:

FIELD DIVISION:

TYPE OF INFO:

Current form used in Division V.

SYMBOL:

DIVISION:

6-60

NAME:

Current form used in Division VI.

Criminal Informant Index

ALL INFORMATION CONTAINED FILLING CLUCK AUGUSTED

DAIE7/88/8/ BY 2842pmvme JC

61... 1... -959

Hice Memorandum • united states government DATE: JUNE 16, 1955 MR. A. H. BELMONT SECURITI FROM MR. F. J. BAUMGARDNE FEDERAL EMPLOYEES AS INFORMANTS (66-25+2-3) ALL INFORMATION CONTAINED ROOM HEREIN IS UNCLASSIFIEDHOLLOWS B EXCEP! MIAMI SECURITY INFORMANT OTHER, V. PHILADELPHIA SECURITY INFORMANT (100-377137)b7D is b7E and has been so employed 1953, Miami advised informant had been utilized of January 26, for previous 18 months in several security cases and had potential as an informant. Authority granted to develop him and informant developed acquaintance with several subjects on his mail route and attended classes where Communism and Marxish were studied... In September, 1953, informant became member of and is currently furnishing information concerning that group. Informant presently being paid for his assistance per month for necessary per month, plus maximum of up to expenses. 71. 6b7E و ₽<sub>b7D</sub> is employed Another informant, as informant has been operating for Bureau since 1942, first in Washington, D. C., and since 1949, in Philadelphia. Présently furnishes information per month, plus expenses not to exceed per month rate of Question has been raised as to whether Bureau on firm ground in paying an informant who is also receiving salary from Federal Government. from a review of Bureau policy and material provided by Administrative Division, it is believed dual compensation.

Enclosures 2 | INDEXED - 87, 2 RECORDED - 83 66-25-2 Administrative Division, JAN SCLASSIFIED IANUN 29 1955 Mr. Baumgardher Mr. Belmont Mr. Donohue HLASON/X<del>CH EX</del>TERISION JDD:DE (7) FCIM, 11/13/4.2. DATE OF KENEW FOR DECLASSIFICATION .... 64 JUN 30195

#### MEMORANDUM FOR MR. BELMONT

provisions in Federal Government do not apply to Bureau informants. Basis for this conclusion is fact that informants are not Bureau employees and informants are told from inception of dealings with Bureau that relationship is strictly contractual. In view of contractual relationship, Bureau has no obligation to informants as employees, or their widows, for any claim against the Government based upon services performed by informant. Department has so ruled and for your information there is attached memorandum dated January 6, 1951 entitled: "Information Furnished by SAC Banister, Minneapolis, Re

Also attached is material furnished by Administrative Division, obtained from General Accounting Office, to the effect that an agreement or contract by an agency of the United States Government with an employee of another agency to perform a particular duty is not applicable under U. S. Dual Compensation Statutes. Where the service to be rendered under a contract with an employee is such as could have been required of him in his official capacity, payment of additional compensation to employee is forbidden.

b7D

Our informants perform activities for Bureau on their own Vtime and not in conflict with their employment.

Information obtained by Administrative Division also indicates that whether there is contractual relationship or not a civilian employee may accept and receive fees for services in another agency (if the two services do not overlap in time) without limitation on either the individual or combined rate of salary.

on the

RECOMMENDATIONS
1. Since Miami Informant has been furnishing valuable information to the Bureau as an informant since 1952, and on behalf of Bureau joined a organization, it is not felt we should risk losing the informant by advising the his relationship with the Bureau. If at a later date it becomes apparent such action is necessary, a separate memorandum will be prepared containing a suitable recommendation.
2. Since has been furnishing information to the Bureau since 1942 and is a current valuable informant in Philadelphia

it is recommended that we do not advise

### MEMORANDUM FOR MR. BELMONT

of his relationship with the Bureau as to do so would involve a risk of losing the informant. If at a later date it becomes apparent such action is necessary, a separate memorandum will be prepared containing a suitable recommendation.

Based upon the previous opinion from the Department in the case of former and material furnished by the Administrative b7D Division, it is recommended that we continue to pay as informants Federal employees who are willing to voluntarily furnish assistance to the Bureau in accordance with Bureau policy that such assistance is rendered on a strictly contractual basis.

My and sty.

1936 Por

b7D

### MAJOR EXISTING RESTRICTIONS ON DUAL EMPLOYMENT - DUAL COMPENSATION IN THE FEDERAL GOVERNMENT

### CIVILIAN EMPLOYEES.

Full-time <u>Cannot</u> hold two positions if either job pays an annual salary Employees of \$2,500 or more.

Cannot receive more than one of two salaries which exceed rate of \$2,000 per year when combined.

May hold a second job in the Government while on voluntary leave without pay only if the combined rate of pay for the two positions does not exceed \$2,000 per year.

May be employed in a temporary position while on <u>involuntary</u> <u>furlough without pay</u> without limitation on either the individual or combined rate of salary.

May accept and receive fees for services in another agency (if the two services do not overlap in time) without limitation on either the individual or combined rate of salary.

May hold a job in another agency and receive full payment for each, if each salary is less than \$2,500 per year, if the salary from one of the two positions is paid from some source other than appropriated funds.

The basic intent of the dual compensation and dual employment laws was not to prevent dual employment of civilian employees or the hiring of retired military personnel. Rather, the original purpose was to limit such employments to a reasonable extent. The present \$2,500 limit on dual civilian employment was established in 1894. The present \$3,000 limit on combined civilian salary and retired pay for commissioned officers was adopted in 1932; at that time this was only a little less than the annual rate for Grade 9 of the Classification Act. (Incidentally, this is the only restrictive provision of the 1932 Economy Act which has not been modified or repealed.)

File 62-17890-939

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UNTE 2/28/8/ BY 2842 fm 2mc 5 C

ENCLOSURE 66-2542-3-960

Per Mr. Farrar of the General Accounting Office.

An agreement or a contract by an agency of the U.S. Government with an employee of another agency to perform a particular duty is applicable under its Dual Compensation statutes.

Comptroller General's decision B 23077, dated 1/23/42; 21 CG 705 provides - Contracts between the Government and its employees are not prohibited generally by statute but only where an employee of the Government acts as agent both for the Government and the contractor in the transaction of business (see 18 U.S. Code 93; 14 Op. Atty. Gen. 482; 24 id. 557; 5 Comp. Gen. 93; 13 id. 281; 17 id. 123); or where the service to be rendered under a contract with an employee is such as could have been required of him in his official capacity, in which case the payment of additional compensation is inhibited by sections 1764 and 1765, Revised Statutes, 5 U.S. Code 69, 70. Cf. Woodwell v. United States, 214 U.S. 82.

However, aside from any statutory prohibition, contracts between the Government and its employees are open to criticism for possible favoritism and preferential treatment; and this office often has expressed the view that such contracts should not be made except for the most cogent reasons. 5 Comp. Gen. 93; 14 id. 403; Cf. 13 Comp. Gen 281.

ALL EUFORMATION CONTAINED
HEREIL S ENGLACEIFIED
DATE 2/28/8/ BY 2842 Pap James C

ENCLOSURE 66-2542-3-960

#### COMPTROLLER GENERAL OF THE UNITED STATES WASHINGTON 25



OCT 2 1 1952

Claude A. Brann, Anthorized Cortifying Officer United States Department of Aericaliums Forest Service, Sorth Central Serion (2) North Second Street Milmachee 3. Wisconstin

Door Mr. Browns

Reference is made to your letter dated September 18, 1952 (file A-Disburgament-Vanchers), transmitting an involum-managemently to be mebadaled with other associate on Vocaber and Schedule Form 1166of Devald W. Polisins, Wetersmoot, Minkings, in the moment of \$65, stated to be due for replacing two burned-out plantate bulbs about the 200 fest Congruence radio tower at Materyment, Makings, jurgant to informal contract entered into on July 11, 1992. You request a decision as to skether said involve may be cartified for payments

It appears that the Regional Ferent Service operating its our emmunication installation at the aforestid vite, including a become tower equipped with aircraft signal lights in conformity with appliemble regulations, was required to make an everyoney replacement on July 11, 1952, of two electric light bulbs. You state that such workions previously were secured on a contract basis from Samuel Wasse. the only lead individual communically engaged in the specific work, and that while makes to perform the services in question are to ourrest illusion he savised that his fee for the specific service was \$3%

MIE 2/28/41 BY SEVA PINUMCJC 66-25-4/2-3-960

#### 2-111592

employee of the Forest Services—the only other evaluable individual qualified to complete the morte—effected to make the required replacement for \$25. In view of the urgest need, together with the fact that the exid services were not among the prescribed detics of the local agency employees or otherwise estator is "the" transpossible delay, the said offer was administratively interest of the Covernment. Farther employees were not stated to employ the prescribed details and the fact that interest of the Covernment. Farther employees and that the Covernment farmished the safety mention therewish.

Contrasts between the Covernment and its employees are not prehibited generally by statute but only where an employee of the Coperment aris as agent both for the Covernment and the contractor in
the transportion of business; or where the service to be rendered wader a contrast with an employee is such as could have been required
of him in his efficial copecity. However, and from any statutory
problication, contrasts between the Covernment and its employees are
epen to existein for pensible favorities and this Office often has
expressed the view that each contracts should not be unde except for
the most cogent response. 21 Comp. Con., 70%, 70%

In view of the reported energiest administration and on the backs of

June 15, 1955

oceanity Informants - General

Mr. John C. Schaefer, Jr. 555 Broadway Hastings on Hudson, New York

Dear Mr. Schaefer:

MIE 7/28/8/BY 28/12 pm

It has been my pleasure to read your letter to the "New York Herald Tribune" dated June 8, 1955, and I want to thank you for your support of the use of informants.

It is, of course, important to use informants in effective law enforcement, but a confidential informant in a position to furnish key information of interest to the internal security of the United States is indispensable. After reading your encouraging letter, I could not let the opportunity pass without expressing my appreciation for your remarks. As you are aware, those who seek to destroy our form of Government are presently taking advantage of every opportunity to discredit the use of informants.

Sincerely yours,

J. Edgar Hoover NOTE: Bufiles reflect no record identifiable with Some Hastings on Hudson is a branch Post Office of the Hastings of Hudson is a branch Post Office of the Hastings of Hudson is a branch Post Office of the Hudson is a branc Hastings on Hudson is a branch Post Office of Bonkers

Tolson . Boardman Nichols \_ Belmont .. Harbo \_\_ Mohr Parsons Rosen . Sizoo ... Vincerrowd . Tele: Room Holloman

**RECORDED-96** 

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John J.	Mr. Tolson Mr. Boardmah Mr. Nichols Mr. Belmant Mr. Halbo Mr. Halbo Mr. Halbo Mr. Parsons Mr. Rosen Mr. Tamm Mr. Sizoo Mr. Winterrowd Tele. Room Mr. Holloman Miss Gandy
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ALL INFORMATION CONTAINED HERSELS & C.C. S. C. S

Jan 20 Schiefer 34

66-2542-3-961

ENCLOSURE

Wash. Post and Times Herald

Wash. News

Wash. Star

N. Y. Herald Tribune

N. Y. Mirror

Date: JUN1 0 1955



Nichols. Belmope

Parsons

# Office Memorandum • United States Govern

MR. A. H. BELMON

MR. F. J. BAUMGARDNER

DATE: June: 10, 1955

CATE 2/28/8/ BY 2842 Dm "mod c

subject: SUGGESTION NO. 461-55 FORM' FD-209

The attached suggestion deals with Form FD=209; which is used to report contacts with informants. It is being suggested that this form be amended to provide an evaluation of the reliability of the informant as:

- Who has furnished reliable information in the past.
- Who has furnished both reliable and unreliable information. in the past.
- Contact with him has been insufficient to judge reliability. 3.

It is recommended that this suggestion not be adopted for the following reasons:

- Section 107 G of the Manual of Instructions provides that when specific information is received from an informant such information be made the subject of a separate memorandum to be placed in the informant's subfile and appropriately Thus, form FD-209 will not be used for positive channelized. information and any memorandum prepared should reflect the. informant's reliability.
- Informant checks should not be made with any informant in category No. 2 above (Who has furnished both reliable and unreliable information in the past) and relatively few informant checks will be made with potential informants who would be characterized as in No. 3 (Contact with him has been insufficient to judge reliability). Most checks are made with regular paid symbol informants who fall into category No. 1 (Who has furnished reliable information in the past).

It is, therefore, believed that little purpose would be served by adding an evaluation of reliability blank to FD-209.

RECOMMENDATION

If you concur, this memorandum should be routed to the Training and Inspection Division. الا Enclosure

cc: Training and Inspection Division Mr. Hototurse Religion 14.

GFMc:de NOT RECO >161JUN .24 1955

Eugen in 461-55 - That Form PD-209 (used in riing contacts with informants) be expensed to include 3 categories of reliability.

Investigative Division has no informant assigned should provide the "re-on FD-209 some time will be saved as well as report in case on which informant contacted.

-73.6 V

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1

July

Opp.

66-2542-3-1

### ice Memorandum • united states OVERNMENT'

Mr. Tolson

DATE: 6/17/55

FROM :

R. T. Harbo

SUBJECT:

Nade By SA William R. Jenkips BY 2842

SUGGESTION:

PRESENT PROCEDURE:

That Form FD-309, copy enclosed, memo, for recording contacts with Criminal and Security Informants (6-1-53), be amended to provide for Agenta revaluation of reliability of Informant by checking one of the three categories:

- 1. Furnished reliable information in the past;
- Furnished both reliable and unreliable information in the past;
- Contact with him has been insufficient to judge reliability.

Form FD-209, copy enclosed, is used

to make a record of contacts made with informant. In many cases an Agent contacts his informant or potential informant on a case assigned to another Agent. The contacting Agent prepares Form FD-209 and gives a copy of it to the Agent to whom the case is assigned. When the latter Agent prepares a report he must evaluate the reliability of the informant. To do this he must either review the informant's file or contact the Agent to whom the informant is assigned.

If suggestion were adopted the Agent ADVANTAGES STATED: who prepares the report, but who did not contact the informant, would have an evaluation of the informant readily available and would not have to review the informant's file or check with the contacting Agent when writing a report.

DISADVANTAGES STATED: None.

Enclosure

"DID:hcc O the

NOT RECORDED 161 JUN 124 1955

R. T. Harbo meno for Mr. Tolson

SAVINGS: Not estimated -- would be small in any case.

OBSERVATIONS: SAC Murphy, Dallas, recommends adoption on the basis of advantages stated by SA Jenkins. Wr. Winterrowd, Investigative Division, has no objection to the adoption of the suggestion, stating that there would be great convenience and some time saved for the Agent preparing the report.

Inspector Hennrich, Domestic Intelligence Division, recommends unfavorably. Section 1076, Page 5, Manual of Instructions, provides that although Form FD-209 may be used to record contacts with security informants, a separate memorandum is to be placed in the informant's subfile and appropriately channelized whenever specific information is received from an informant. That memorandum should show the informant's reliability. Also, most contacts of the type covered here would be made with the regular paid symbol informants who are classified as having furnished reliable information in the past.

Training and Inspection Division recommends unfavorably. Experience shows that there can be a change in the reliability of an informant at any time. Agents writing reports should not be allowed to adopt any system which bypasses an up-to-the-minute check on the informant each time a report is written. Under the suggested procedure there could be a change in the reliability status of the informant between the time the reporting Agent receives the Form FD-209 and the time he writes the report. The report would then be inaccurate as to the status of the informant. There is less chance for such error if the Agent is required to check the informant's file for the latest information available on reliability each time he writes a report.

RECOMMENDATION: That the suggestion not be adopted.

ce Memorandum • united states go Director, FBI Attention: Forms Management Deck. Training SUBJECT: EMPLOYEES SUGGESTIONS Addition to Form FD-209 to Provide for Agents' Evaluation of Reliability 461-55 of Informatto Attached are the original and three copies if the suggestion of SA WILLIAM R. JENKINS, together with ten copies of FD-209, with suggested addition indicated. The SAC concurs in the suggestion of SacWILLTAM H. JENKINS for the same reasons as shown in the suggestion. ALL INFORMATION CONTAINED 14.Enclosures Keren is wiclacaffed CATE 7/28/8/ BY 2842 Pm me JC AOL BELUBUMD JUN 24 1955 WAM: WWb (3)

### SUGGESTED ADDITION TO FORM FD-209 TO PROVIDE FOR AGENTS! EVALUATION OF RELIABILITY OF INFORMANT

### THE SUGGESTION:

That Form FD-209, memo for recording contacts with Criminal and Security Informants (6-1-53), be amended to provide for Agents' evaluation of reliability of Informant by checking one of the three categories:

- Furnished reliable information in the past:
- Furnished both reliable and unreliable information in the pasty
- Contact with him has been insufficient to judge reliability:

### PRESENT PROCEDURE:

Form FD-209 is used, when feasible, to report results of contacts with Criminal and Security Informants.

Agents Handbook, Part I, Page 35, Paragraph V, states: "All Confidential Informants shall be referred to by T symbols and the reliability indicated as either "who has furnished reliable information in the past", or "whr has furnished both reliable and unreliable information in the past" or "contact with him has been insufficient to judge the reliability of his information".

Very often an Agent contacts his Informant or Potential Informant on cases assigned to other Agents. As a result of this contact, the Agent prepares Form FD-209 and furnishes a copy of the form to the Agent to whom the substantive case is assigned. When this latter Agent prepares his report, he must evaluate the reliability of the Informant which, under present procedure, necessitates his either reviewing the Informant's file or contacting the Agent to whom the Informant is assigned to secure this information. Very often the Agents are assigned to different geographical areas, making the securing of this information rather difficult.

### ADVANTAGES OF SUGGESTION:

66.2542 ENCLOSURE If this suggestion is adopted, the Agent to whom the substantive case is assigned would have the evaluation of Informant readily available at the time of the preparation of his investigative report, and would obviate the necessity of the Agent to whom the case is assigned reviewing the Informant's file or contacting the Agent to whom the informant is assigned to secure this information.

### DISADVANTAGES:

None.

### RECOMMENDATION:

It is recommended that the Form FD-209 be amended as suggested above and as shown on the enclosed examples.

FD-209 (6-1-53)

# Office Memorandum • UNITED STATES GOVERNMENT

Office		UNITED STATES GOVERNMENT
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1-	<del>and do not take to the desired and take the second as the</del>	ENCLOSURE $46-9549-54$

APPROPRIET - 13 AGENGLES June 24, 1955 Mr. A. H. Belmont Mr. F. J. Baumgardner FEDERAL EMPLOYEES AS INFORMANTS (66-2542-3) Elmar 1 111/15 b7D The purpose of this memorandum is to advise that an active security informant, is a civilian employee It is being recommended that we that this individual not advise a confidential basis 47 is cooperating with the Bureau on was first contacted in March, 1953, connection with an investigation of Informant was ecoperative and since that has been furnishing information which he has been able to activities in the obtain on Informant is not a member of the and he is not being paid by He has been employed since 1944. RECOMMENDATION: has been furnishing This unpaid informant, valuable information to the Bureau since 1952, and on behalf of the Bureau has contacted members and sympathizers of the It is not felt we should risk losing the informant by advising the If at a later date of his relationship with the Bureau. it becomes apparent such action is necessary, a separate memorandum will be prepared containing a suitable recommendat 166-11111-3-962 NOT RECORDED INDEXED - 98 cc - Mr. Belmont 47 JUNSU 1955 Mr. Donehue

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JDD: bew

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CLASSIFIED JAND

the information contained HEREIMAN POLASSIFIED EXTERNAL STATES

Office Memorandum • United States Government · MR. A. H. BELMONT DATE: June 30,1955 CLASSIFIED AND FROM MR. F. J. BAUMGARDNER Security INFormANTES - GREGOTT TENSION 2 (BATE SF 9772 TEW FOR 7 SUBJECT: YFEDERAL EMPLOYEES AS INFORMANTS (100-391709) DECLASSIFICATION. The purpose of this memorandum is to advise that an active security informant (not paid for services, but Bureau does pay necessary expenses), is a civilian employee of the recommended that we not advise the that this individual is cooperating with the Bureau on a confidential basis. |was first contacted in May, 1952, during the course of an investigation regarding member residing in Minformant lived in the neighborhood and stated that he was closely acquainted with for the previous six months on a social basis due to proximity of residence. Dinformant advised that the and other functions believed to be in connection with the Since then informant on behalf of the Bureau became a member of the and has furnished information concerning members of this organization, the majority of whom are Security Index subjects or subjects of security investigations. Informant is not a member of and he is being paid at the present time up to a C.O.D. basis for expenses actually incurred in connection with his work for the Bureau. He has been employed since 1945 as a RECOMMENDATION who does not receive This active informant. remuneration for services, but whose expenses are paid by the Bureau has been furnishing valuable assistance and information to the RECORDED-59 Mr. Belmont Mr. Donohue 6-2542-3-91 ALL INFORMATION CONTAINED 64 JUL 121955 16 JUL 7 1955 CONFEDER HEREIN IS UNCLASSINDEX ED-59 EXCERT WHERE SHOWN. OTHERWISE

CONFIDENTIAL

b7D

MEMORANDUM FOR MR. BELMONT

CONFIDENTIAL

W

DATE OF MAIL 6-30-55

HAS BUILD FOR MIT LIGHTED TO DE PERMANENTE IN HIS OFFICE, ROM 1796

HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

ALL INFORMATION CONTAINED

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DATE 7/28/8/ BY2842 Proume

TC

SUBJECT	JUNE MAIL

REMOVED BY 50 JIIL 15 19551

66-2542-9-963X

FILE NUMBER 66-2543-3-449

PERMANENT SERIAL CHARGEOUT

Office Memorandum

Ojji	c 1416/1/01 WILWING • UNITED	STATES GC	VERNMENT
то: :	DIRECTOR, FBI (66-2542-3)	DATE:	7-5-55
PROM :	SAC, RICHMOND	•	<b>\</b> ;
SUBJECT:	SECURITY INFORMANT PROGRAM  MONTHLY REPORT  JUNE, 1955	ALLINFORM HEREN'S U	N'ON BONTAINED
	Re SAC Letter 54-68, Section J.	DATEZASA	at Brans Duri
		During Past 30 Days	Total to Date
N	1. Number of interviews conducted	Ö	4
D.	2. Number of Security Informants developed under this program	i o	~7 xw
S X N	3. Number of Confidential Sources developed through this program	ed O	0
3 m	All subjects interviewed to date	have been und	coopérative.
A TO THE STATE OF	No interviews presently pending.		
9	No Agents being utilized full time	ae. AW	J. J.
Tolassi Need 4	Three Agents used part time.	Carrie surre sur ?	
<u> 6</u> .0	RET:GTC (3)	<b>بر</b> به	- 96H
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SACW ALBANY

July 8, 1955

DIRECTOR, IBI
CONFIDENTIAL SOURCES - SECURITY

Jecurity Informants - Gentinal

As a result of recent instructions many confidential sources on security matters have been changed to sources of information or discontinued entirely.

In view of the numerous changes in confidential sources, it will be necessary for each office to set out in a letter to the Bureau the name and/or symbol number, as the case may be, of each current confidential source being used on security matters.

The letter containing this information should be submitted by each office in order to reach the Bureau by July 25, 1955.

ALEMANTH COMME

BIE 7/28/8/ 1/28/12 DAW MO JC

2 co: ALL FIELD OFFICES

JDD:DE (4)
NOTE ON YELLOW: This information needed as an administrative control, measure to make certain we receive from the Field every 90 days a letter certifying the stability of each confidential source. Due to SAC Letter #55-35 which set up new standards for confidential sources many of them were changed to sources of information. When up-to-date list of all confidential sources is furnished by field, Seat of Government will follow each CS to make certain certification letter jurnished by field every 90 days.

Tolson . Boardman . Nichola . 6 cs fil 1391 Belmont Harbo .. 9 17 M '55 (X) Mohr .. MAILED IL Treons. osen. 19550 Tamm - JUSTICE d Belioht Listerrowd Tele, Room

12 JUL 8 1955

30 JUL 13 1955

Holloman .

Memorandum for Mr. Belmont

and associations in the subversive field in order to assist the Bureau. He is not a member of the Communist Party. It is not felt we should risk losing this potential informant by advising the \_\_\_\_\_\_\_ of his relationship with the Bureau. If at a later date it becomes apparent such action is necessary a separate memorandum will be prepared containing a suitable recommendation.

b7D

b6 b7C

Mr. Tolson. Mr. Boards Mr. Nichts Mr. Belmon Mr. Harbo Mr. Mohr. Mr. Parsons Security Infts - GENJULY 4, 1955 Mr. Rosen Mr. Sizeo Mr. Winterrow Mr. J. Edgar Hoover Tele. Room United States Dep't of Justice Mr. Holleman Federal Bureau of Investigation Miss Gandy Washington 25 D. C. Dear Mr. Hoover: Thank you very much for your kind comments on my letter to the Herald Tribune regarding the use of informants. On the chance that you may not have seen a similar letter of mine on the same general subject written earlier in the year, I am (D) enclosing a copy. Your appreciation of my remarks can constitute but a very small fraction of the appreciation that I, in common with all other real Americans, owe you for the day and night struggle which you have waged, all too often with medger support, the very survival of these uni States. God bless you. 10 1191 n 8 and 855

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ALL INFORMATION CONTAINED

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DATE 2/28/8/ BY28/42 PMD MCJC

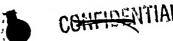
To the Tribune:
To the Tribune:
The memory of the more than any one person in the more than any one

ofent Communist conspiracy that is endangers—everything that is Christian and American. His warnings seemingly fall on deal ears among our pseudo-intellectuals, who are more concerned over the "civil rights" of Fifth Amendment Reds and other traitors than for the preservation of our country.

If the internal security program produces unfair results in isolated cases, that is no indictment of the program as a whole. The important thing is that no one whose loyalty is subject to the slightest question shall be allowed to fill any government.

JOHN C. SCHARTER J. Hastings-on-Hudson, N. X.

66-2542-3-966



# Office Memorandum • United States Government

TO. FROM

Director, FBI

DATE:

7/13/55

AC. Phoenix (134-00A)

SUBJECT:

CONFIDENTIAL SOURCES - SECURITY TWEER MANT'S - GENERAL

Resulet to SAC, Albany, 7/6/55.

At the present time there are no confidential sources in the Phoenix Division which are being utilized on security matters. ( ( )

CWE:dec (3) REGISTERED EX. 16.11"

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Office.	Memorandum	, •	UNITED	STATES GOVERNMENT	r :
	TAILDOL DALADALA				

Mr. Tolson V. R. T. Harbo R. V.

DATE: 7/13/55

SUBJECT :

FROM

SUGGESTION NUMBER 13-56 Made By SA Harry D. Berglund Minneapolis. Ninnesota

That Form FD-209, copy enclosed, nemo for recording SUGGESTION: contacts with Criminal and Security Informants (5-1-53), have a space included for evaluation of reliability of Informant.

ADVANTAGES STATED: Would insure best possible appraisal of the informant, thereby eliminating Agents' time in reviewing the informant's file for the purpose of determining reliability, consequently saving considerable Agent time.

None. DISADVANTAGES STATED:

SAC Howard, Minneapolis Office. believes Form OBSERVATIONS: TD-209 should contain a space for evaluation of informant in light of recent Bureau requirements that each informant be specifically evaluated in one of three ways.

This same suggestion was submitted previously by SA William R. Jenkins, Dallas Office, (Suggestion #461-55) and rejected by memorandum R. T. Harbo to Ur. Tolson dated The original of this memorandum is enclosed. 6/17/55.

That the suggestion not be adopted. RECOMMENDATION:

Enclosures (2)

hoory

(2)

RIKM

27 JUL 21 1955

2-1

Security Infts - Gen, BY2842 Phomete 55 JUL 26 1955

1 - Original plastiplate 1 - Yellow file copy RECORDED . 81 1 - J.D. Donohue 1 - Section tickler 11/11/1968 SAC, Albany **DATE:** July 14, 1955 Director, FBI (66-2542-3) 59477 EX-108 EUBJECT: SECURITY INFORMANT PROGRAM There is enclosed a copy of page 1 of the June 30, 1955, issue of The Evening Star, Washington, D. C. daily newspaper. In connection with the captioned program, your attention is directed to the article which describes how a group of Soviet officials moved from their residences when the apartment house in which they were living began accepting Negro tenants. It is felt that this glaring example of racial discrimination on the part of official Soviet representatives could serve as effective discussion material in attempting to develop additional security informants. Additional copies of this article, if Tagutres, sho reproduced in your office. FEET S ENGLACE DATE 7/28/8/ BY Baltimore (With Eschosure - 1)
Boston (With Eschosure - 1)
Buffalo (With Eschosure - 1) CC Newark (With Enclosure - 1)
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## Office Memorandum • UNITED STATES GOVERNMENT

TO :	MR. A. H. BELMONT	DATE: July 7, 1955
	W. C. Sullivan Less	ALL COMMITTION CONTAINED Harbe Parsons
FROM !	•	Tame Tame
subject:	SECURITY INFORMANT PROGRESSION STATES	RAM BY 28 42 Om Tele. Room Holloman Mc T Candy
	J	- 1 - hairmento the attention of the

Central Research Section regularly brings to the attention of the field material suitable for use in connection with captioned program. The June 30, 1955 issue of The Evening Star, on page one, carried an article which reported that a number of Soviet officials who were living in the same apartment house in Washington, D. C. moved to other residences when this apartment house began accepting Negro tenants. This glaring example of racial discrimination on the part of Soviet official representatives in the United States appears to be effective discussion material in connection with attempts to develop additional security informants.

Sufficient copies of the June 30, 1955 issue of The Evening Star have been purchased; so that each office receiving the enclosed letter will receive the actual page one which includes instant article. This has been done to (a) give an authentic appearance to the article and (b) give the field an original for any reproduction deemed necessary. Article not reproduced at Bureau as each office is in better position to estimate any additional copies required and in view of additional mailing costs.

Plastiplate for enclosed letter being retained in Central Research Section. A copy of the pertinent article in The Evening Star has been mounted and is enclosed for your information. RECORDED - 81 66-2542-3-968

#### RECOMMENDATION:

INDEXED 4 81

It is recommended that the enclosed letter to the field be approved. Upon approval it should be returned to the Central Research Section where it will be dated and arrangements completed for transmitting this material to the field.

Enclosure V RWS:nar M (4) 1 - J. D. Donohue 1 - Section tickler

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Mr. Tolson	
Mr. Boardman	•
Mr. Nichols	
Mr. Belmont	
Mr. Harbo	
Mr. Mohr	
Mr. Parsons	
Mr. Rosen	•
Mr. Tamm	
-Mr. Sizoo	,
Mr. Winterrowd	
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66\_25423-968 ENCLOSURE

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Wash. News	
Wash. Star	1
N. Y. Herald Tri	bune,
N. Y. Mirror	· · ·
Date: Sine.	30,1955

## Colored—For Rent' Sign Goes Up, Russians Move

dence for Soviet Embassy em sumably because of new assign-ments after approximately ployes for more than 10 years three years. has suddenly lost their favor Negro families are moving in | One of the apartments already the Russians are moving out.

structure

held white American families.

test already and the last two are move immediately after the sign and in 1940, bought the expected to leave in a few days, went up in front of the apart, ment building

Mr. Baron said he didn't want draw any conclusions about not available at the time. why the Russians are moving but he added:

They are always talking about to move in ....

Russian tenants stayed with him

A'Northwest apartment house was a constant rotation, with that has been a favorite rest each family moving away pre-

#### 'Unworried by Russians

The building is a neat 18 unit rented to colored people is occuat 3519 Thirteenth pied by Mr. and Mrs. Norman treet N.W. Its owner, Russian Fitz, He is a disc jockey at a born Charles, Baron, has rented radio station. They have an apartments in it to Russian Lm attractive apartment. Mrs. Fitz. bassy families since 1943 or 1944 who was home yesterday said Until 2 month ago, 13 of the she wasn't troubled about living slans. The other five apartments lin the same building with Russians. sians.

At the Soviet Embassy the

Iwo colored families moved in ment: He said he did not move two conformal lines moved in the colored people. The Barons live in Chey are due tomorrow. The five but 1 sent my family to the Chase Md. One son is an Army white families, are still in the country and changed my apart Chase. Md. One son is an Army building.

The said others at the veteran who served overseas. He building. Thirteenth street address were

#### Born in Pinsk,

They are always talking about jobs in the apartment house yes—college next year.

Interior Their propagands is terday afternoon and his brother. Those people who think so



CHARLES BARON Owner of the Building

Then, a month ago, Mr. Baron press attache said he did not fundamentally a Polish city, alput up a sign on the front lawn reading. Colored—For Rent. The rest of the neighborhood was already largely occupied by colored residents.

The rest of the neighborhood was already largely occupied by colored residents.

Russians Give Notice

At the Soviet Embassy the fundamentally a Polish city, alpress attache said he did not though it is in Russia now. Thirteenth street apartment: He they came to this country in save another telephone number 1923, and settled in New York, to be called also at the Embassy where he had a prother. He where a reporter might teach learned to be a plumber and Yurl A. Astaney listed in the saved \$2,000 in 1932 the Barons the Russians began giving notice. Thirteenth street address the came to Washington, with the Russians began giving notice. Thirteenth street address the president Roosevelt, he said he did not They bought as grocery saved, left already and the last two are move immediately after the sign and in 1940 bought the apart.

#### Live in Chevy Chase

enlisted at 17 after Pearl Harbor. A second son is at the University of Maryland. The Barons daughter was "just graduated Mr. Baron was doing various from high school and roes to

Actually, he said, he was born is free. The only way you could Pinsk. He insisted Rinsk is get me out of America is dead.

Mr. 101500
Mr. Boardman
.Mr. Nichols
Mr. Belmont
Mr. Harbo
Mr. Mobr
Mr. Parsons
Mr. Rosen
Mr. Tamm
Mr. Sizoo
Mr. Winterrowd
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Mr. Holloman
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#### FEDERAL BUREAU OF INVESTIGATION UNITED STATES DEPARTMENT OF JUSTICE

#### EMPLOYEE SUGGESTION

Dates

July 1, 1955

Tot

Director. FBI

From

MARRY D. BERGLUND, Special Agent

Division: Minneapolis

SUCCESTION:

Include space for evaluation of confidential informant on FD-209.

See attached memo. ADVANTAGES OF SUGGESTION:

Lewisty Defts Hen.

DISADVANTAGES OF SUGGESTION:

ALL'INFORMATION CONTAINED HEREN'S UNGLASSIFIED DATE 2/28/81 BY 2842 POLUTE

The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my beirs, or assigns upon the United States.

(Signature of Suggester)

RECOMMENDATIONS AND COMMENTS OF DIVISION HEAD:

FD-209 should sontain a space for evaluation of informants in light of recent Bureau requirements that each informant be specifically evaluated in one of three ways. To add the 3 possible evaluations to the form, however, would further clutter an already cluttered form, and little space would be left for reporting of information. As an alternative, I suggest a space be added "EVALUATION - ". The agent in preparing the form would then give the one of three types of evaluation.

HDB: RSK (5) 66-2501

(Signature) SPECIAL AGENT IN CHARGE

63 JUL 26 1955

DESCRIPTION IN

#### ADVANTAGES OF SUGGESTION:

I-35 of the Special Agents' Handbook reflects the following:

"All confidential informants shall be referred to by T symbols and the reliability indicated as either 'who has furnished reliable information in the past', or 'who has furnished both reliable and unreliable information in the past', or 'contact with him has been insufficient to judge the reliability of his information'.

"If the latter condition exists, describe informent sufficiently to permit outside agencies to judge reliability. Avoid the use of unknown reliability!".

Prequently, an agent of the FBI will contest an informant on perhaps 6 or 7 separate matters, thereafter so ing copies of FD-209 to the individual agents to whom each case is assigned. He thereafter will report this information in report form reflecting the information furnished by the informant. However, he is not in a position to actually farmish a true evaluation of the informant as set out in the above instructions whiles he would review the informant's file in great detail.

In the interests of reporting all information accurately, including the evaluation of the informant, which responsibility should actually rest with agent to whom this particular informant is assigned, it is suggested that Form FD-209, which is ordinarily utilized in reporting results of contacts with informants, include the followings

"Who has furnished reliable information in the past"

witho has furnished both reliable and unreliable information in the past"

"Contact with him has been insufficient to judge the reliability of his information."

It is suggested a small block follow each description of the informant, and the agent to whom the informant is assigned would have the responsibility of indicating the reliability of the informant.

By utilizing this method, it would insure the best possible appraisal of the informant, thereby eliminating agents; time in reviewing the informant's file for the purpose of determining the above, consequently saving considerable agent time.

It is suggested that the Forms FD-209, which are presently in the various Field offices, could be easily amended by utilizing a mimeograph or a multilith for the purpose of inserting this descriptive data of informant at a minimum of expense to the government.

# Office Memorandum • UNITED STATES GOVERNMENT TO : DIRECTOR, FBI FROM 1/2 SAC, BUTTE CONFIDENTIAL CONFIDENTIAL DATE: 7/22/55

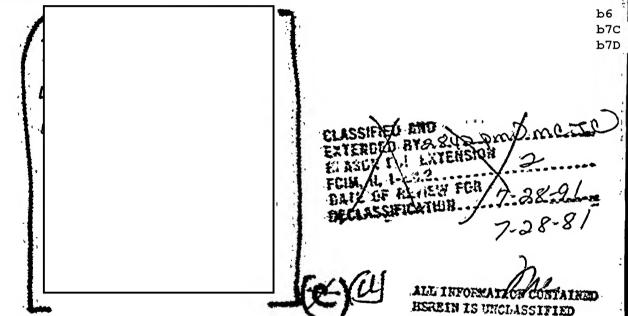
SUBJECT: CONFIDENTIAL SOURCES - SECURITY

59478

b7D

Re Bureau letter to Albany, July 6, 1955.

There is set out below the name and/or symbol number of current Confidential Sources of the Butte Office being used on security matters. It is noted that all of these sources are on the Panel of Confidential Sources of the Butte Office.



THZ:pjh (3)

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66-2542-3-969

EXCEPT WHERE SHOWN

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APPROPRIATE AGENCIES
AND FIXED OFFICES

or JUL 25 1955

OTELASSITED BY

CONTINE

July 22, 1955 RECORDED - 40 INDEXED - 40 Dear Your letter of July 18, 1955, was received during Mr. Hoover's absence from the city, and I am taking the liberty of acknowledging it. I know Mr. Hoover will be pleased to learn of your interest and support of the FBL Sincerely yours, 142+ 4 Helen W. Gandy Secretary NOTE: No references in Bufiles identifiable with In-absence reply considered advisable in view of his criticism of the present administration's handling of the Lattimore case and security matters in general. ム Tolson . Boardman Nichols .. Belmont . Harbo . Mohr ... Parsons MARGE COL TID Sizoo -14 2/28/81 BY 2842 PMU me

b6 b7C

**b**6

b7C

Mr. J. Edgar Hoover
Federal Bureau of Investigation
Washington, D.C.

59479

Dear Mr. Hoover,

Hoover, Carfieler teal Information South

addressed TO ALL LAW INFORCEMENT OFFICIALS and dated June 1, / 1955.

I am in complete agreement with all you say in that

I am in complete agreement with all you say in that release, and I am very glad you have taken such a firm stand on the protection of informants who assist in the exposure of subversion. Thank you for sending me this release.

It has been a shocking revelation of the present administration's policy toward those who have aided and abetted communists and communism to have Owen Lattimore turned loose when we know that there is irrefutable evidence of his anti-American activities. It is quite obvious that there is too much lip-service to the fight against subversion and not enough actual prosecution of even the most flagrant offenders.

Knowing your dedication to the security of our country, I can well imagine how frustrated you must sometimes feel upon seeing subversives evade prosecution when you have so faithfully pursued the evidence which identifies them as enemies of our country and its form of government.

Please be assured that you have the appreciation of all loyal Americans who realize what a vicious and determined enemy you are up against, and how cunningly they have infiltrated even the highest branches of our government.

The best we can do is send you an occasional word of encouragement and our grateful prayers.

ALL PRESENTANCE CONTAINED

LATERALIST TO CONTA

Sincerely yours,

P7 JUL 27 1955

EX-121

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b7C

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	OFFICE MEN	MORANDUM - UNITED STATES GO	VERNMENT	
	TO:	Director, FBI	DATE: 7-15-55	
Ja	FROM:	SAC, St. Louis	The state of the bit o	7D
`*.2	SUBJECT:	LOUIS J. FUALDONI MAISOURCE OF INFORMATION	REGISTERED MAIL	
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	7	Reference SAC Letter 55-35	, ab	
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## Office Mernur undum • United States Government

TO : The Director

DATE: 7/21/55

FROM : J. P. Mohr

Secusity Interments

subject: The Congressional Record

general

Page A5288 Congressman Walter, (D) Pennsylvania, extended his reworks to include an cricle from the Mashington Post and Times

Herald entitled Hoover Cites Aid - Informants Praised

By FBI Chief. This was set forth in a memorandum written earlier this date.

ALL INFORMATION CONTINUED
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BATE 2/28/8/ BY 28429m0
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INDEXED - 11 66 - 3542 - 3 - 972

In the original of a memorandum captioned and dated as above, the Congressional Record for 1465 was reviewed and pertinent items were marked for the Director's attention. This form has been prepared in order that portions of a copy of the original memorandum may be clipped, mounted, and placed in appropriate Bureau case or subject matter files.

SOIAILE OF OFFI

Ortginal filed in:

ice Memorandum • united states government DATE: July 15, 1955) MR. AM BELMONT Boardman Nichols FROM

SUBJECT:

PROPOSED RESEARCH STUDY ON SECURITY INFORMANTS OF THE FBI

CENTRAL RESEARCH MATTER

The identification and development of security informants is one of the most difficult and important phases of the work of the Domestic Intelligence Division. Both quantity and quality are needed with a strong accent being put on the latter. Obviously, no knowledge should be ignored which could aid us in developing even more effective security informants.

It is believed that a very thorough and exacting research analysis and evaluation of all presently active security informants of the Bureau would unearth the most relevant knowledge which could assist our field office Agents materially in furthering this complex and difficult aspect of our work. For example, what percentage of our informants are Negroes and what percentage are white? Among the white informants, what races predominate? What is the percentage of women informants and men informants? What age level predominates? What occupations and professions are found to be most commonly reported among our informants? In short, every possible aspect pertinent to the development of the informants we now have should be explored. This would include such phases as economics, political, sociological, psychological, geographical, industrial, etc. This exacting research analysis of our currently active informants would definitely show certain patterns of value. On learning what these patterns are, we would better know how to proceed with the development of informants in the future.

This research study and analysis should reveal among our presently active informants five important behavior patterns: (1) a pattern showing what type of person was most easily approached and developed as a security informant; (2) a pattern showing the opposite; (3) a pattern showing what type of person makes the most reliable, controllable and effective type of informant; (4) a pattern showing the opposite; and (5) a pattern showing what the most important factors are which today make loyal and binds our presently active informants to the FBI.

WCS:nar 744 (4)

1 - Mr. Belmont

1 - Mr. J.D. Donohue

1 - Section tickler

PA-101

#### Memorandum to MR. A. H. BELMONT from W. C. Sullivan

The purpose of this study is the lifting to ever higher levels our informant development, handling and controlling work. A knowledge of these behavior patterns of our presently active informants would be of inestimable value relative to this purpose.

The occasion for referring to this study now is the completion by the Central Research Section (in rough draft stage) of an eight section study of security informant development work which points to the need for an additional analysis as is proposed here.

The Informant Desk of the Internal Security Section was consulted and believes this research study should be made.

#### RECOMMENDATION:

It is recommended that this study be approved.

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W

66-2542-3-974

### **CHANGED TO**

66-2542-3-13-394

AUG 2 9 1955

# my Kan

ALL INFORMATION CONTAINED

LATE 2/28/61 BY 2042 Park

CATE 2/28/61 BY 2042 Park

Memorandum • United States Government

: MR. L. V. BOARDMAN

(DATE: August 2, 1955)

FROM MR. A. H. BELMONY

SUBJECT: SUGGESTION RE USE OF AD-CULTE PERSONNEL FOR DEVELOPING SECURITY INFORMANTS

In the memorandum from Mr. G. A. Nease to Mr. Tolson, dated July 26, 1955, containing an interview with Special Agent James A. Marley, Jr., assigned to the Newark Division, it was pointed out that Marley suggested all offices should put more men on the developing of informants. SA Marley believes that men assigned to this work should carry moderate case loads so they will be familiar with the problems, but not loaded down to such an extent that they do not have time to develop informants.

We are continually stressing to the field through conferences with the SACs and Agents handling security work the absolute necessity to develop informants who can furnish coverage in the subversive field. On several occasions Agents during conferences have pointed out such specialized work requires concentrated effort which on some occasions is not possible due to the diversified workload which an Agent must carry. This is a problem which the Bureau has to face in all of its work and Agents who bring up this question are advised that the SAC must carefully and continuously divide the workload for which he is responsible and he is under instructions that whenever consistent with such workload he should consider utilizing Agents full or part time in the development of informants. It is also pointed out that we have inaugurated special programs whereby Agents have been placed full time on the developing of informants and as a result we have trained Agents who can handle this type of work, consistent with the demands upon their services required by the field office workload.

ACTION

None. We will continue to stress to SACs the necessity to utilize personnel to the fullest extent and, if necessary, on special assignments, particularly to obtain the necessary security informants to provide coverage where needed. RECORDED - 17

INDEXED-17

cc: Ir. Harbo

Mr. Boardman,

Mr. Belmont

Mr. Donohue

JDD:DHa(5)

Vioterrowd . Tele, Room .. Holloman ...

Gandy.

It is not believed that an SAC Letter would correct the criticism implied in Special Agent James A. Marley, Jr. s suggestion that Special Agents assigned to the development of confidential informants are carrying such a heavy case load they do not have time to develop informants. We follow carefully the security informant situation in each office and when an office reflects a decline in informant coverage, a letter is directed to that office instructing that greater efforts be made to develop more informant coverage. In the future we will include in such letters instructions to the SACs to go over the case load of Agents assigned to the development of informants to insure that they are not overloaded with other assignments to a point where they cannot spend adequate time on the development of security informants.

I feel this will have a better effect on the offices than an SAC Letter and if you agree, we will put this practice into effect.

FJB:dae

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This agent wount Oritinging however the was emphasizing the importance; informants I the fact that he didn't Treessaries feel a mon should devate fore time to engowed seam but should have elvough and considered to feely families beith the perhans more and

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DATE OF	MAIL_	8-2-55	_	٠.

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HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

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DATE 7/28/8/ BY 28/2 Production

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SUBJECT	JUNE MAIL	

REMOVED BY 5 9 AUG 15 1955

FILE NUMBER 66- 25 42-3-976

PERMANENT SERIAL CHARGEOUT

- Mr. Rose

SAC, Los Angeles (134-00)

August 8, 1955

ORDED - 19 66 - 2542 - 3 - 977

Director, FBI (66-2542) RECORDED - 19

59480

SECURITY INFORMANTS

Reurlet dated July 22, 1955, regarding Bureau instructions contained in the Manual of Instructions, Section 1076, page 5, paragraph 6, wherein it states that in connection with receiving material and pampiplets. from informants such material should not be mailed.

As you are awars, this rule was formulated to insure that a legal chain of evidence is established in the handling of such material should its introduction as evidence be necessary.

It is noted that your office in connection with the Daylet Program has found it most expedient when an informant attends a meeting late at night: to have him deposit pamphlets and literature in the mail in order that it might be received the following morning.

In connection with the naterial submitted by informants of your office of interest to the Daylet Program the Bureau has no objection to the continuation of having the informant deposit in the mail material of interest so that it may be received by your office on the following norning. However, this should be the exception rather than the rule.

BFR: wfc

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COMM - FBI Toison Boardman Nichols AUG 8 1955 Harbo . MAILED 30 . Mohr Parsons Roses,

Sizoo . Vinterrowd

## Office Memorandum · United States Government

TO

DIRECTOR, FBI

DATE:

7/22/55

FROM

SAC, LOS ANGELES (134-00)

SUBJECT:

SECURITY INFORMANTS - G

The Bureau's advice is being sought in the handling of material emanating from security informants.

The Manual of Instructions, Section 107 G, page 5 paragraph 5, indicates that in connection with receiving material and pamphlets from informant this material should not be mailed. This office feels that the Bureau does not intend this to be an arbitrary rule in that such material can never be received by mail under any circumstance.

In connection with the Daylet Program, it has been found most expedient in the past, when an informant who has attended a meeting calls late at night, to instruct him to drop the material into the mail in order that it might be received at the post office box the following morning. The Bureau is then advised under the Daylet Program and the material is photostated and forwarded immediately. To have the informant hold this material until a personal contact can be arranged would seem to be an unnecessary delay in keeping the Bureau advised of new developments.

This matter is being brought to the attention of the Bureau not to establish a practice contrary to the instructions but to have authority in this office to have a certain flexibility in receiving informant pamphlets through the mail when good judgment dictates.

WJN: DRU MICHAEL SUNDING CONTAINED
Registered Sunding Sunding

## ffice Memorandum • united states government

. Mr. A. H. Belmont

DATE: July 28, 1955

Tolson Boardman Nichols Belmoor Harbo 1 Mobr . Parsons

'Mr. F. J. Baumgardn

Sizoo Vioterrowd Tele. Room

SUBJECT SUGGESTION NUMBER 78-55 SUGGESTION NUMBER 78-55
SECURITY INFORMANTS - FORM FD-209 DATE 7/28/8/ BY2842 Pma

The attached suggestion from Special Agent J. Wayne Parrish, Chicago, recommends that Form FD-209 be amended to omit the caption: "Titles and File Numbers on Which Contacted" and merely state: "File Numbers on Which Contacted."

Form FD-209 is a record maintained in the administrative file on an informant of each contact with an informant. of this form there is maintained in a convenient manner the identities of the cases concerning which a specific informant is in a position to offer positive testimony.

The form requires that the titles and file numbers of each case on which the informant is contacted must be set out. It is believed that the title is necessary as the file number does not readily identify the case and merely indicates the classification number. If the file numbers only are set forth, it would be necessary to pull those files to determine the titles, and cause more work than is now required to set out the title and the file number.

ACTION:

It is recommended that the attached suggestion and this memorandum be routed to the Training and Inspection Division and that this suggestion not be adopted.

Enclosure 11

cc - Training and Inspection Division

Boardman Belmont

Hallerberg

Baumgardner

**KECURDED - 71** 

INDEXED - 71.

66-2542-3

ZI AUG 11 1955

RHH:mjw \

## Office Memorandum • UNITED STATES GOVERNMENT

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то ;	SAC	DATE:
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	C.I P.C.I S.I CONTACT:  ID FILE #s ON WHICH CONTACTED:	P.S.I
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EMPLOYEE SUGGESTION

Date:

July 25, 1955

Director, FBI

From:

SAC, Chicago

Chicago Division of assignment:

SUGGESTION > Form FD-209, used for setting out contacts with informants and potential informants, requires the listing of the titles and file numbers on which contacted. Generally, an informant or potential informant will be contacted concerning several cases. Where such is the case, the listing of the case titles entails at least 50% of the effort involved in preparing Form FD-209.

It is suggested that the listing of titles of cases on which contact was made be discontinued and that the cases be listed by file number only.

Current practice or rule (include menual citation as All As Gacts): ON CON HERENIS CHELACIFIED

DATE 7/28/8/ BY 2842 Am

Advantages of suggestion:

The saving of agents! time (50% or more) which is taken up by listing the complete title of the case on which the informant or potential informant is contacted rather than the file number only which is sufficient to identify the case. Where the contacts are dictated to a stenographer there would be a saving of both stenographer and agent time by discontinuing the listing of the title and listing only the file number on which contact was Disadvantages of suggestion: made.

None

RECORDED - 71

INDEXEU. 71

The use by the United States of my suggestion shall not form the basis of a further claim of any nature

by me, my heirs, or assigns upon the United States? 16 AUG 11 1955

that the Bureau favorably consider wis suggestion.

Suggestion 78-55 - That file numbers only be listed on form FD-209 to identify cases on which informant contacted rather than both file number and title.

Investigative Division opposed.
This suggestion previously considered and not approved because of possibility of error in file number which would result in routing to wrong file. Title does not have to be complete - only enough to identify with case file. Therefore, no substantial time or typing would be saved by adoption of suggestion and possibility of filing error would be increased.

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#### Office Memorandum UNITED STATES GOVERNMENT

Mr. Tolson

8/5/55 DATE:

Nichola

ROM

R. T. Harbo

Chicago Office

SUBTECT:

SUGGESTION NUMBER 78-56 Made By SA J. Wayne Parrish

Winterrowd

BACKGROUND: Form FD-209, copy enclosed, is a record maintained in the administrative file on an informant of each contact with an informant. By means of this form there is maintained in a convenient manner the identities of the cases concerning which a specific informants has been contacted.

That Form FD-209 be amended to omit the caption: SUGGESTION: "Titles and File Numbers on Which Contacted" and merelu state: "File Numbers on Which Contacted."

ADVANTAGES STATED: A saving of stenographic and Agent time.

DISADVANTAGES STATED: None.

OBSERVATIONS: ASAC Joseph L. Schmit, Chicago, recommends that the Bureau favorably consider this suggestion.

Mr. Keay, Domestic Intelligence Division. recommends unfavorably. It is believed that the title is necessary as the file number does not readily identify the case and merely indicates the classification number. If the file numbers only are set forth, it would be necessary to pull those files to determine the titles, and cause more work than is now required to set out the title and the file number.

Assistant Director Rosen recommends unfavorably, stating title does not have to be complete - only enough to identify with case file. No substantial time or typing would be saved by adoption of suggestion and possibility of filing error would be increased.

That the suggestion not be adopted.

RECORDED - 71

16 AUG 11 1955

RECORDED - 84 SAC, Boston

Director, IBI (66-2542-3)

September  $^{1}$ , 195 $^{\mathrm{b}^{7\mathrm{D}}}$ 

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SECURITY INFORMANT PROGRAM BOSTON DIVISION

Reurlet dated August 25, 1955.

Authority is granted to utilize Special Agent Joseph E. Condon on captioned program. Be certain that Special Agent Condon is afforded the opportunity to review material furnished to your office in connection with this program prior to conducting any actual interviews.

YELLOW ONLY: SA Condon's personnel file has been reviewed and it appears that there is no reason why he should not be so utilized.

GFMc:ejp&jf

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SEP 15 1075 SEP 1 1955
MAILED 19

STANDARQ FORM NO. 64

## Office Memorandum · united states government

TO: Director, FBI (66-2542-3)

ATT: Security Informant Section

SAC, Boston

DATE: August 25, 1955

CONFIDENTIAL Quillential

b7D

SUBJECT:

SECURITY INFORMANT PROGRAM
BOSTON Division

Bureau authority is requested to utilize SA JOSEPH E. CONDON on captioned program. Agent CONDON entered on duty with the Bureau June 30, 1941. He has had several years of experience in the security field. Agent CONDON, in addition, has a persuasive personality which recommends him strongly to this type of work. This agent is intended to replace former Special Agent BILLY R. OTTE on this program. SA OTTE resigned from the Bureau in August, 1955.

In the event the Bureau approves Agent CONDON for this program, it is requested that his name be substituted for Agent OTTE's in Boslet 7/8/55 entitled "Training of Bureau Personnel in the Development and Handling of Informants" (Bufile 1-6617). This letter was submitted at the Bureau's request in connection with a special training session on informants which the Bureau was contemplating.

Agent CONDON, upon approval of the Bureau, will receive instruction regarding this program from the agents of the Boston Office presently approved for this work by the Bureau.

FMC:MIW

1 cc - Bufile 1-6617

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## Tice Memorandum • united states government

The Director

DATE: July 30,1955.

FROM: J. P. Mohr

SUBJECT: The Congressional Record

Congressman Hoffman, (R) Michigan, extended his remarks to include an article from the Saturday Evening Post of July 30, 1955, entitled "Loyalty Boards Can Err, But We Still Need Them." In regard to confidential informants it is stated, "Unless we reconcile ourselves to the order of the the ERT on a formal investigation. Page A5622 to the end of the the FBI as an effective investigating body, we must continue to protect the anonymity of FBI agents in security cases."

SECURITY INFORMANTS - GENERAL

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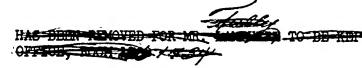
126 AUG 17 355

TITTALS ON ORTGINAL

In the original of a memorandum captioned and dated as above, the Congressional Record for FRIDAY, 7-29-55 was reviewed and pertinent items were marked for the Director's attention. This form has been prepared in order that portions of a copy of the original memorandum may be clipped, mounted, and placed in appropriate Bureau case or subject matter files.

**每0** AUG 24图

DATE OF MAIL 8-30-55



HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

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FILE NUMBER 66-2542 - 3-982

PERMANENT SERIAL CHARGEOUT

(Signature & Title)
Special Agent in Charge

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## Office Memorandum • United States Government

TO : Ur. Tolski

DATE: 8/26/55

FROM I

R. T. Harbo RH

Conf Infly - ( ) 11.

SUBJECT:

SUGGESTION NUMBER 142-56
Made By Jimmie K. Tinsley
Oklahoma City Office

security

Tokson

Boardman

Nichols

SUGGESTION: That a FB Form be approved for Special Agents to use in submitting sources of information. This form could be printed on a 3 x 5 card with spaces provided for all the information necessary. Sample of proposed form enclosed.

ADVANTAGES STATED: Savings in Agent time. Form could be filled out in ink by the Agent at the time of contact or immediately thereafter. More complete information would be submitted on each source of information and the form would require more uniformity of information. More sources of information would be developed with the use of this form. Form could be filed by the Chief Clerk's Office and would not have to be retyped. This would result in a savings of clerical time.

DISADVANTAGES STATED: None.

OBSERVATIONS: SAC Johnson recommends favorably, stating this suggestion has merit. SAC Johnson sees no disadvantages that would be incurred, through its adoption.

Training and Inspection Division recommends unfavorably for security reasons. If an Agent took a bunch of these cards and put them in a briefcase or in his pocket, as seems likely to occur, and any of them were lost, either in a blank condition or after being filled out by the Agent after the contact had been made, the finding of the card by someone outside the Bureau could be embarrassing.

RECOMMENDATION: That the suggestion not be adopted.

ALL INFORMATION CONTAINED

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DATE OF MAIL 9-26-55

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SUBJECT JUNE MAIL Security Informante - Genl.

REMOVED BY 5 9 OCT 11 1955

FILE NUMBER 66 - 2542 - 3 - 986

PERMANENT SERIAL CHARGEOUT

9/13/55 SAC LETTER NO. 55-58

(K) SECURITY INFORMANTS AND SOURCES - SYMBOLS -- Effective immediately, active informants and sources entering another division on temporary basis for Bureau business or for personal reasons should be referred to in initial letter to interested office by true name and symbol number if it is necessary for the other division to know the identity of the informant. Unless it is absolutely essential that the office whose territory the informant is entering know the identity of the informant, this information should not be provided inasmuch as it reduces the security of the informant. Office receiving such letter should make appropriate index cards and place same in Informants and Sources in Other Divisions" index. Subsequent letters between interested offices may then identify individual by symbol number only.

Individuals who leave the division where they have been furnishing information and do not plan to return should be immediately discontinued, their symbol number, if any, should be cancelled and their true name should be used in all administrative correspondence. Of course, if an informant is transferred to another office and remains active, his identity must still be protected.

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## Office Memorandum • United States Government

TO , MR. ROSEN

PROM : C. H. STANLEY MARKET OF SECURITY TO SECURITY TO SECURITY TO SECURITY TO SECURITY THE SHOWN SIZE TO SECURITY TO SECURITY THE SHOWN SIZE TO SECURITY THE ASURY OTHERWISE OTHERWISE THE SHOWN Tele. Room Hollows Information re 3 former Denver informants now residing in Chicago territory. Informants identified by symbol numbers

Denver letter 5/26/55, requested Unicago to supply information re 3 former Denver informants now residing In Chicago territory. Informants identified by symbol numbers only and Chicago, being unable to identify informants from symbol numbers, requested additional information from Denver. Since informants subject of previous correspondence wherein their symbol numbers were used, Chicago was asked why additional correspondence with Denver necessary.

Chicago has advised symbol numbers on previous correspondence not indexed and names of individuals not reflected in current Denver letter. Chicago noted Section 107, Manual of Instructions, states permanent symbol numbers of informants shall not be included in general office indices. Chicago advised it maintains a subsection in its informant symbol number index cards designated "Informants and Sources in Other Divisions" (Section 107-K), but includes in this only symbol numbers of informants in other divisions who can furnish information concerning activities in the Chicago area. Chicago states the former Denver informants were never assigned symbol numbers in Chicago Office; that they had been carried as potential security informarts, but the files are now closed following determination they have no security informant potential in chicago area. Therefore, they are indexed by name only.

Section 107-J, Manual of Instructions, provides Theoremants' permanent symbol numbers shall not be indexed in general office indices. Section 107-K provides all offices shall minimin an alphabetical name index on potential and active security informants, and a symbol number index card on each individual to whom a symbol number has been assigned. Paragraph 3, Section 107-K provides for a separate section in symbol number index designated "Informants and Sources in Other Divisions" and a card is to be prepared for this section on each informant and source which has been furnished. Section 107-I of Manual provides that after the Bureau is advised of the permanent symbol number for an informant, in subsequent communications, it is not necessary to set forth the names of informants in the heading, but merely the symbol numbers. The same procedure is to be followed in communications between field offices.

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MEMORANDUM TO MR., ROSEN

#### **OBSERVATIONS:**

CONEMENTIAL

It will be noted instructions in Section 107 of Manual relate to active and potential informants and make no mention of former discontinued informants. Chicago, therefore, did not index the symbol numbers of these discontinued informants but indexed their names only. Denver on the other hand apparently applied Section 107-I of the Manual in preparing its letter to Chicago and set out symbol numbers only (previous correspondence had identified informants by name and symbol).

#### RECOMMENDATION:

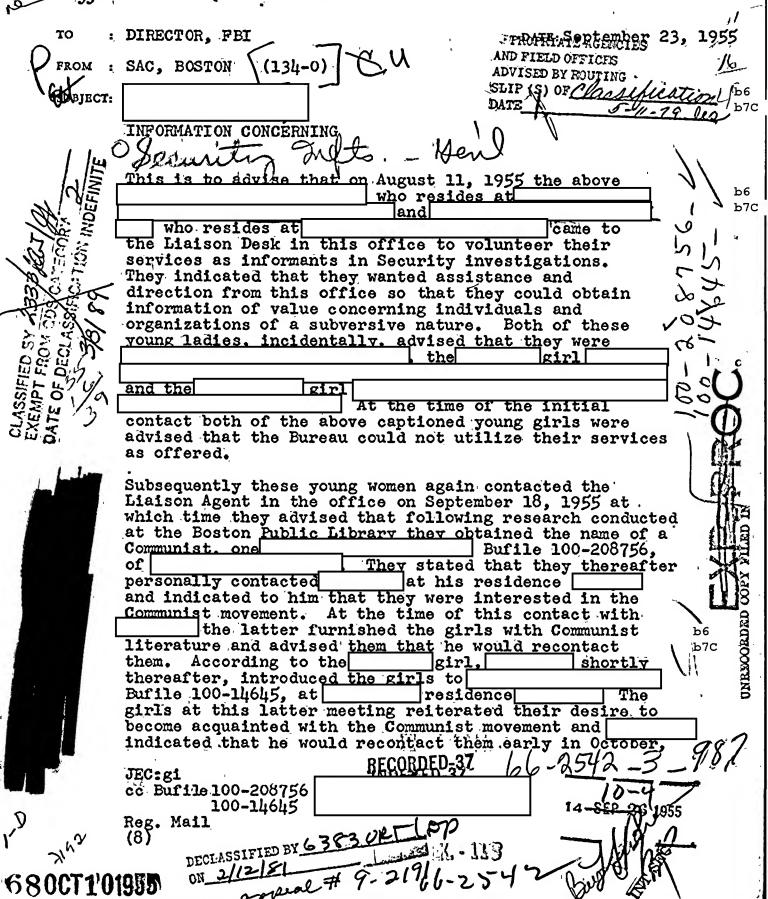
SAC, Chicago, is of opinion the agent took proper action. in requesting additional information from Denver, noting Section 107-J provides informant symbol numbers are not to be included in general office indices; and, further, the symbol numbers were not placed in the symbol number index as provided in Section 107-K as this section applies to active informants only. Chicago notes instant informants had been discoptinued by Denver Office, could furnish no information of interest to Chicago, and, therefore, were indexed by names only. 🖔

Section 107-I notes, that once the Bureau or a field office is notified of an informant's permanent symbol number, it is not necessary to set out informant's name in subsequent correspondence, but merely the symbol number. Even though the Manual doesn't state whether instructions in 107-I do or do not apply to former discontinued informants, it appears Denver construed these instructions as applying in instant case and, therefore, set out only symbol numbers in its letter to Chicage

Since there appears to be room for misinterpretation of instructions in Section 107 with regard to discontinued informants as opposed to active informants, it is suggested this memorandum and attached Chicago letter be routed to Domestic Intelligence Division for consideration by Informant Section as to whether Manual clarification or instructions to field are warranted to cover similar situations in the future.

So K

## Office Memorandum • United States Government



(BS 134-0) ty

next, and make arrangements for them to attend a Communist Party Study Group.

Both were again advised on September 18, 1955 that this Bureau did not condone the activity which they had undertaken and both were instructed to notify their parents concerning the contacts they had with this office in this matter.

It will be noted that \_\_\_\_\_\_ of recent date, furnished this office a written report concerning a Communist Party cell meeting attended by the informant on Sentember 12, 1955 at the residence of \_\_\_\_\_\_ According to the informant,

advised those present at the meeting that she was recently contacted by two young girls, one of whom she identified as the girl, and she stated since they had indicated an interest in the affairs of the Communist Party, it was her intention at a later date to direct these girls into a Communist Party Youth group.

It will be noted that these young women made contact with known Communists with apparent ease and the possibility, therefore, existed that they might be a "plant," so it was deemed advisable to contact their parents in order to insure that the Bureau would not be embarrassed at a future date. Accordingly, on September 20, 1955 agents of this office made contact with the parents. identified as

and Both parents were separately interviewed in the presence of their daughter and the parents were furnished all information concerning the activities of the daughters as set forth, except that furnished by They were also informed that since the girls were under legal age it was understood that their activities were primarily the responsibility of their parents and that the purpose of this contact was to inform them that the Bureau did not, under any circumstances, condone the activities reported and disclaimed any responsibility for their activities. Each parent indicated complete surprise and stated that they had no prior knowledge concerning their daughter's activities in this regard and they expressed sincere gratitude for the manner in which the Bureau was handling this incident. Messrs. and described the activities of their daughters as being in the nature of an escapade and they stated that they would take steps to insure against any recurrence of such activity.

The indices of the Boston Office contain no references concern-

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BS 134-0

ing the above-captioned young women or their parents. It was ascertained, however, that both of these young women come from reputable homes.

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It is not anticipated that these young women will make any further effort to contact Communists in this area in view of the action taken by this office.

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4-22 (6-15-55) . Federal Bureau of Investigation
Records Section
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Memorandum to Mr. Boardman:

#### RECOMMENDATIONS:

is not a member of the Communist b71 nish valuable information 1. Since Party, but is able to furnish valuable information due to his wide acquaintance with persons active in Communist affairs in Chicago, it is not felt that we should risk losing of his his services by advising the activities at this time. If at a later date it becomes apparent such action is necessary, a separate memorandum, will be prepared containing a suitable recommendation.

2. Subject to your approval, it is recommended that the copy of Chicago letter dated September 19, 1955, which has been stamped "Approved," be approved and returned to Chicago Office authorizing continued C.O.D. payments at the reduced rate recommended.

b7D

DATE OF MAIL 10-24-55

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HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

ALL INFORMATION CONTAINED

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SUBJECT JUNE MAIL Secrety Informante - Genl.

REMOVED BY 59 NOV 7 1955

FILE NUMBER 66-2542-3-989

PERMANENT SERIAL CHARGEOUT

GR 66-2542-3-

October 10, 1955

PERSONAL AND CONFIDENTIAL

	DECLASSIFIED #
New York	ON

Dear

In line with our conversation Thursday evening, I am enclosing a copy of the Director's address before the International Association of Chiefs of Police, and I would like for you to read very carefully the last paragraph on page 4 and the first paragraph on page 5 and I think you will see the Director made the point just about as thoroughly as it is humanly possible for a person in the space allotted.

His own feeling on the need to protect innocence and the need to give truthful testimony, I think, in and of itself seems to be a pretty effective asswer to some of the editorial comment which has bemosaed the fact that the Director did not denounce Matusow in the same speech. Frankly, I think it would have been an insult to the intelligence of the IACP to have engaged in a discussion on the reprehensibleness of an informant who. testifies falsely. This has been a problem which law enforcement has dealt with over the years and any law enforcement agency worth its salt checks and double checks on its informants constantly. The mere fact that we have a Matusow now and then should not becloud the issue although a very studied attempt has been made to do so. The blunt truth is, for your strictly personal and confidential information, our informants have been under tremendous pressure. for a long time and we see them react every time there is extended. publicity denouncing informants. After all, many informants are leading double light | This park doing it for the good of humanity and being humans they cannot help but wonder if it is worth the gaif.

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(Catel memo Mr. Nichols to Mr. Tolson 10-8-55)

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The situation has gotten to the point where it was necessary for the Director to publicly defend the honest informant seeking to do a job. There is not a single one of our informants who have not had pressure brought to bear on them by the Bureau over the years through cross checks. Even though the Director bad set forth his feelings on the Matusow incident, I doubt that this would have in the slightest forestalled some of the criticism which has doveloped.

We have been very much surprised at the tremendous reaction from little prople all over the country in writing in since the speech was made.

With best wishes,

Sincerely,

L. B. Nichols

Enclosure

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is a great deal exercised over the letdown following the Geneva Conference and he pointed out that It is his feeling that Communism. is a greater threat today than ever before. I told that he ought to get out on the stump and shout this to the howegipps. Liturther told would send him the full text of the Director's remarks, which I am doing with the attached letter, [ 10 7:111.22

cc - Mr. Boardman ce - Mr. Belmowere "ha, befilds Raclosura

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## Office Memorandum • United States Government

SAC. Los Angeles

FROM AND Director, FBI

ALL INFORMATION CONTAINEDE: October 7, HEREIN'IS W CLASSIFIED

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PERSONAL ATTENTI

OTHERWICE

SUBJECT:

SECURITY INFORMANTS - General LOS ANGELES OFFICE

A review of your informant coverage discloses your office. is operating 25 husband-and-wife teams as security informants. value of these combinations is recognized, particularly when developed to the point where they function effectively as a unit. There are apparent advantages in such an arrangement -- more complete and accurate information is obtained, one member need not conceal his informant activities from his spouse precluding the creation of an element of distrust, each informant may furnish information which the other could not obtain, one can usually attend meetings and functions in the absence of the other and suspicion on the part of Communist Party (CP) officials is alleviated inasmuch as membership of spouses is solicited by the Party.

In order to achieve the best possible informant coverage, the activities of husband-and-wife teams should be afforded proper guidance by your office. In the initial stages of their development and in order to introduce the spouse to the subversive movement, their membership in the same organizations and local groups is necessary and desirable. However, upon the completion of their indectrination as informants and their successful penetration and establishment in the subversive movement, it is the opinion of the Bureau that efforts should be made to effect an arrangement whereby one informant is in a position to report on activities of certain groups and individuals while the spouse reports on activities of other groups and other individuals. By so doing, not only would your informant coverage be amplified but the possibility of payments for duplication of effort and information would be eliminated. There is no objection to discussing this goal with your husband-and-wife teams in order that they will understand fully the Bureau's wishes and be alert to that they will understand fully the Bureau's wishes and be alert to capitalize upon any possibilities or avail themselves of opportunities presented to them for expanding their coverage. presented to them for expanding their coverage.

The Bureau has no reluctance in making payments to informants commensurate with value received. However, in determining payments to S husband-and-wife teams, certain factors should be considered in addition to those ordinarily utilized in establishing the value of an informant. As an illustration, in deciding the value of an informant who is a member of a local CP group, consideration would be afforded the A

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Letter to SAC, Los Angeles

following factors -- (1) the number of members in the group (2) how many of these members are Security Index subjects or key figures in your territory? (3) are any of the members active in subversive affairs on a full-time basis? (4) do the activities of the group faithfully follow high-level policy and instructions? (5) what contribution does this particular group make in forming your over-all coverage of the organization's activities in your territory? (6) what is the informant's potential for advancement? (7) what other informant coverage, live or otherwise, is available to report on activities of this group? In establishing the value of husband-and-wife teams, additional factors should be considered, such as whether the group is adamant in the matter of introducing spouses of members into the movement, whether equal opportunity for advancement would be afforded to both, whether advancement is possible in more than one field, and whether personality traits or other motivations are present on the part of one member which would interfere with the progress of the other. For example, to effect or perpetuate a harmonious informant relationship, equal payments may be made to each, although one is more aggressive and successful in acquiring information -- the important consideration being that total payments made to BOTH are justified on an over-all basis depending upon total data received from both.

The factors listed above are by no means all-inclusive and will vary according to the group in question and the circumstances and abilities of the informants. Therefore, payments made to husband-and-wife teams should be the subject of constant study and evaluation by your office, not only for the purpose of assuring full value received for expenditures but also to obtain as extensive and effective informant coverage as possible.

In view of the observations cited above, you are requested to review your files on each husband-and-wife team to make certain no opportunity is being overlooked in order to expand informant coverage. Details are desired of each informant's current status in the subversive movement and that of the spouse, together with any action taken or contemplated by your office to guide one member into subversive groups other than those with which the spouse is affiliated, if feasible to do so. At the same time the payments made to each team should be analyzed and re-evaluated to insure the expenditure to both is warranted on the basis of the coverage they provide individually and collectively, in line with the comments above. This information should be incorporated in your next letter of justification requesting continuation of payments and should be repeated in subsequent

CONFIDENTIAL

Letter to SAC, Los Angeles

justification letters. Your requests for payment to each team should be based on the data submitted and you should have no hesitancy in recommending decreased payments should circumstances dictate such action. To facilitate handling, it is suggested that justification for both husband and wife be forwarded in one communication.

These comments apply to the following husband-and-wife teams, all of whom are paid informants, and sufficient copies of this letter are being forwarded for inclusion in each of their files --

CONFIDENTIAL

## ffice Memorandum • United States Government

SAC, San Francisco

ALL INFORMATION CONTAINED to ber 7, 1955

Director, FBI

EXC ! 011.

PERSONAL ATTENTION

OSECURITY INFORMANTS - GENORAL SUBJECT: SAN FRANCISCO OFFICE

A review of your informant coverage discloses your office is operating 11 husband-and-wife teams as security informants. value of these combinations is recognized, particularly when developed to the point where they function effectively as a unit. Apparent advantages in such an arrangement -- more complete and

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Letter to SAC, San Francisco

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Letter to SAC, San Francisco

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## fice Memori idum • United States Government

MR. A. H. BELMONT

DATE: October 24, 1955

W. C. Sullivan **FROM** 

Benezakiik S UKO. KUMED

SUBJECT:

SECURITY INFORMANT PROGRAM Bufile 66-2542-3

DATE 2/28/81 BY281

The Central Research Section has been furnishing the field public source material suitable for use in connection with the captioned program as such material becomes available. In order to determine the effectiveness of this material, the offices in which the bulk of Communist activity is  $\omega \subset k$ concentrated were asked to advise the Bureau of the various ways in which this material was being used. The replies from the field indicate the following uses for this material:

- 1. It is mailed anonymously to potential informants before they are interviewed.
- 2. It is furnished to potential informants during interviews as a basis for suggesting further discussion at subsequent interviews.
- 3. It is mailed to potential informants after they have been interviewed.
- 4. It is used as a basis for discussions at security squad conferences.
- 5. It is studied by Agents prior to interviews with potential informants as possible material for discussion during the actual interviews.

Since the material being furnished the field by the Central Research Section is of assistance in furthering the captioned program and saves considerable Agent time in the field, additional material will be furnished the field as it becomes available.

#### RECOMMENDATION:

None. For your information.

JFC:nar you

EX. - 122

1 - Mr. A. H. Belmont

1 -: Mr. J. D. Donohue

1 - Section tickler

### UNITED STATES GOVERNMENT Office Memorandum

Mr. L. V. Boardman FROM Mr. A. H. Belmont

SECURITY INFORMANTS - Wall

cc - Mr. Boardman

Mr. Belmont

Mr. Thornton

DATE: November 17,

Mr. Reddy

Mr. Bibler

Mr. Donohue

Sizoo . Vinterrowd Tele. Room Holloma a

In connection with Smith Act and other security trials and hearings, it is necessary under our present procedure to furnish memoranda to the Department containing information concerning current informants being considered as potential witnesses. This information is prepared by the appropriate field offices and contains data on the informant's background, value, type of information furnished, long-range potential and factors affecting his credibility. Some offices have been transmitting this information to the Bureau under the character of the case involved and the field office copies of such letters are, therefore, being filed in the field substantive case files. communications do not mention the informant by name but use his However, they are so detailed that it would not be symbol. difficult for someone with knowledge of subversive activity in a locality to determine the name of the informant involved. detailed information should only be maintained in the informant's file under close supervision of the SAC, ASAC or Security Supervisor Such information should not be set out in substantive case files maintained in the open file section of the office.

For security reasons, it is felt that instructions should be issued to the field to send such identifying data to the Bureau in memorandum form under the informant's symbol. memorandum should be submitted by a cover letter having the case of caption. The field should be told to file its copy of the cover letter in the substantive case file and the field copy of the memorandum in the informant's field file. Since present procedure has been in effect since June, 1955, the field should also be told to check back and transfer such data from any substantive case files to informant's file.

Manual and Handbook changes not necessary

#### RECOMMENDATION:

3 to UEC 5

EX-12

KECORDED - 83

In line with the above, there is attached and NOV 28 1955 appropriate letter to all SACs.

Enclosure JDD:ojk

SAC, Los Angeles (66-4331) 10/21/55 Director, FBI RECORDED 1366-2-542-3-992

PD-2091S

-X-118 Reurlet 10/3/55, same caption.

The Bureau approves your suggestion that FD-209 be amended to remind Special Agents that security informants should certify that they have furnished all information obtained by them since last contact. There will also be a place for checking compliance with this requirement. The revised form will be adopted when current supply is exhausted. In the meantime you need not require that this information be placed on the form currently in use.

INFORMATION CONTAINED HERTALS UNCLASSIFIED DATE 2/28/8/ BY > 842

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DJD: hec Based on memo E. D. Mason to Mr. Tolson 10/15/55 re Form FD-209 DJD:hcc. Winterrowd -Tele. Room \_\_\_\_

fice Memorandum • UNITED STATES GOVERNMENT

Ur. Tolson Viven DATE: 10/21/55

FROM

SUBJECT:

E. D. Mason

FORM FD-209

Security InFTs. Gent. During the August, 1955, inspection of the Los

Angeles Office Inspector Van Pelt reminded Los Angeles personnel that Section 107-G, paragraph 3, Manual of Instructions, requires that at the time of each contact with an informant the activities of the informant since last previous contact must be carefully reviewed and a statement elicited from him that he has reported all information and data obtained since previous contact. Inspector Van Pelt recommended that the fact that this action was taken; be noted on each FD-209 (copy enclosed) submitted by a contacting agent so that the supervisor can be certain this important administrative procedure is being followed. Los Angeles now suggests that FD-209 be amended to remind the contacting agent of the above requirement and to show a place where he can check compliance with this requirement. SA Donahue of the Security Informant Desk, Domestic Intelligence Division, advises that he has no objection to this proposed revision. Investigative Division advises that it is not concerned with this suggestion--Bureau rules do not re-quire that criminal informants certify to having all information in their possession. A sample of the new form as revised by the Forms Management Desk is enclosed.

1. That the enclosed amended FD-209 be RECOMMENDATION: approved for printing and use when present supply is

exhausted. (About 3 months' supply on hand)

BENCL, That the enclosed letter be sent to Los Angeles to advise that office that the suggested revision of the form has been approved.

Enclosures: DJD:hdd

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STANDARD FORM NO. 64

# Office Memorandum • United States Government

TO II SAC,			DATE:	
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TO DIRECTOR, FBI

DATE:

UNITED STATES-GOVERNMENT

~ 10/3/55

**TROM** 

SAC, LOS ANGELES (66-4331)

SUBJECT:

FD-209'S

Page 184, Item 17, of the August 1955 Inspection Report covering this office made reference to FD-209's used to reflect contacts by agents . () with informants.

Security The Inspector commented that notation should be made on this form by the agent to the effect that the informant has certified that he has furnished all information in his possession to the agent since last contact with the agent was made.

If the Bureau feels that this is necessary on a monthly basis, it is suggested that FD-209 be amended to contain the statement together with a place for checking by the agent in order that it will be perfectly clear that this matter has been discussed with the informant by the agent. :

Copies of the suggested amended form are attached hereto.

Should the Bureau disagree with this suggestion, UACB no comment will be made on the FD-209 specifically covering this point although agents will be alerted to cover this matter with the informants.

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STANDARD FÖRM NO. 64

## Office Memorandum • United States Government

Reference is made to my attached memorandum dated November 91. 1955, wherein it was recommended and approved that we discuss with Approved that the same though the same that the same though the same that the same that the same though the same that the same that the same that the same though the same that the same tha

This matter was discussed with Departmental representatives of

William E. Foley and Thomas K. Hall on 11-15-55 by Messrs. Sizoo and Baumgardner of the Bureau. It was pointed out to Foley and Hall that when current informants are classified as essential witnesses by the Department, they are, pursuant to previous instructions issued by the Department, told not to orally admit or sign a statement that they had never heard the defendants advocate overthrow of Government by force, and violence. It was further pointed out that the trial or hearing may not take place for some time and that meanwhile, should the informants be contacted by defendants or defense counsel and refuse to make the oral admission or to sign the statement, they will in all probability be expelled from the Communist Party and/or exposed as informants and

their services lost to the Bureau months before the trial or hearing actually begins. In addition the Department would lose the benefit

of a surprise witness and the defense would have time to thoroughly explore the informant's background for cross-examination purposes.

Foley and Hall stated that in view of these considerations, current informants scheduled to testify at security trials or hearings should, if contacted, make such an oral admission or sign such a statement up to the date the trial actually starts. Each such informant should, on the same day if at all possible, submit a report stating that the oral admission was made or the statement signed not because it was true but solely to protect the informant's status. Once the trial or hearing has started, however, any current informant scheduled to testify should refuse to make such an oral admission or to sign such a statement even though exposure and/or expulsion from the Communist Party results. Mr. Hall specifically requested that the current informants scheduled to testify at the Cleveland, New Haven, and Buffalo Smith Act cases not be included under this new procedure since the two former trials are, in progress and the Buffalo case to scheduled to begin in the immediate future for RECORDED 66 ID DEC 5 1955

Enclosures 1917 A 1918 ED-06 ID DEC 5 1955

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Memorandum for Mr. Boardman

#### RECOMMENDATIONS:

1. That the attached SAC Letter be approved, modifying the instructions set out in previous SAC Letters pursuant to the Department's current opinion.

2. That the attached memorandum be transmitted to the Department confirming the conference of November 15, 1955.

OKY.

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TELEGRAPO FORM NO. 64



## Office Memorandum • UNITED STATES GOVERNMENT

Mr. L. V. Boardman DATE: November 9,

SUBJECT:

COMMUNIST PARTY ATTEMPTS TO ASCERTAIN
IDENTITIES OF BUREAU INFORMANTS AND
POTENTIAL GOVERNMENT WITNESSES

SYNOPSIS:

SAC Whelan, San Francisco, suggests Bureau reconsider and

perhaps request Department to reconsider instructions set out in SAC Letters 55-57 and 55-68 that <u>current informants</u>, already made available as witnesses at Smith Act or other security trials and hearings, if requested by defendants or defense counsel to orally admit or to sign a statement that they never heard the defendants advocate overthrow of Government by force, refuse to so orally admit or to sign such a

of Government by force, refuse to so orally admit or to sign such a statement if not completely true even though refusal results in disclosure as informants or expulsion from Communist Party.

SAC Whelan points out that this rule would appear to promote premature disclosure of identities of Government witnesses many months prior to trial, resulting in Bureau losing services of informants before absolutely necessary and giving defense time to plan attack on these witnesses. SAC Whelan suggests that these informants should follow same procedure which other informants, not made available to testify, have been instructed to follow, namely to make the oral admission on sign the statement and immediately thereafter submit detailed report to field office concerning the incident pointing out that admissions made or statement signed not because it was true but solely to prevent disclosure as informants. The Director requested that SAC Whelan's comments and suggestions be given prompt attention.

#### OBSER VATIONS:

SAC Letters 55-57 and 55-68 were transmitted following incident during Denver Smith Act trial wherein current informant scheduled to testify was unexpectedly contacted by a defendant and defense counsel and signed such a statement. The question as to whether informants scheduled to testify should or should not sign such a statement was presented to Department by memorandum 3-22-55 and by memorandum 3-25-55 Department instructed that current informants scheduled to testify at security trials should be instructed not to sign such a statement if not completely true, even though refusally do so resulted in disclosure as informants and subjected them to considerable harrassment before they testified.

ec: Ur. Boardman

Mr. Belmont Mr. Baumgardner

Mr. Reddy

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Memorandum for Mr. Boardman

At Denver trial, fact that informant signed such a state-ment was brought out by defense during direct examination of this informant and the statement was turned over to Government counsel and presented to and identified by the informant. Informant then testified that statement was not true but the court sustained a defense objection to the Government's question to the informant as to why he had signed the statement. Subsequently at Denver trial, another current informant scheduled to testify was requested to sign such a statement and upon his refusal was notified by registered letter that he had been expelled from the Communist Party. This fact was brought up during the direct examination of the informant and he was able to testify that he had been expelled from the Communist Party because he refused to sign a statement, which was not true, to the effect that he had never heard the defendants advocate overthrow of Government by force and violence. Government attorneys admitted that the latter situation made a much stronger impression on the jury than did the former.

#### CONCLUSION:

Once a current informant is made available to testify, the Bureau is committed to ultimately losing his services. Even though the procedure suggested by SAC Whelan might enable the office involved to utilize an informant a little longer, the proven fact is that the Government's case is much stronger if an informant refuses to sign such a statement because it is not true than if he signs it solely to temporarily retain his informant status but is not allowed when testifying to explain why he did, in fact, sign the statement.

#### RECOMMENDATION:

It appears that we should continue the procedure outlined in the SAC Letters in question, but in view of the question raised by SAC Whelan, we will, if you approve, again discuss this problem with the Department. A letter to SAC Whelan is attached explaining the factors which prompted these SAC Letters and advising that this matter is again being taken up with the Department.

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DATE OF MAIL //- 30 - 575



HAS BEEN REMOVED AND PLACED

IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

ALL INFORMATION CONTAINED ECHISCOAL THED

SEE FILE 66-2554-7530 FOR AUTHORITY.

CATE 7/28/8/ BY 2842 P/m

formante - Senl

REMOVED BY 5 9 DEC 15 1955

FILE NUMBER 66- 2542-3-995

PERMANENT SERIAL CHARGEOUT

Memorandum , junited states government 12/14/55 DATE: Tolson

SUBJECT:

**FROM** 

SUGGESTION #319-56 Made by SA William John North

D. Mason

trative pages of the report.

Los Angeles Office

channelizing
That all/memoranda from security informants be SUGGESTION: placed in a Sub A file for each investigative file,

and that each memorandum be prepared on a perforated sheet with necessary five-point documentation for administrative pages of the report on the lower portion and information from the informant on the upper portion (sample enclosed). At the time of preparing the report, all channelizing memoranda will be physically removed from the Sub A section and when the agent has placed it in the proper form for documentation, he will tear along the perforated line; thus having completed administrative page for report. When the report is dictated, the channelizing memoranda will be destroyed in view of the fact that the location of the original sources will now be on the adminis-

PRESENT PROCEDURE: All channelizing memoranda from security informants are placed in the subject file. At time of preparing a report; the agent takes detailed notes and necessary data from the memoranda to make up the administrative pages. At time of dictation, channelizing memoranda are left in subject file.

ADVANTAGES STATED: (1) At least 50% reduction of agent time in preparing report by not having to take notes nor dictate the administrative pages; increase production of reports by at least 50%. of space by destroying channelizing memoranda after it has been incorporated in report. (3) File reviews will be much easier and more accurate as main subject file will contain all necessary data to further the investigation. (4) Untrained clerks can be utilized to file material. in the Sub A files as there is no necessity for septilizing such material since it will be eventually, destroyed.

GES STATED: Necessity for maintaining a main file and subfile on each subject. No other disadvantages apparent.

REGURDED-19 166-2542-3-996 DISADVANTAGES STATED:

SAC Walone, Los Angeles, believes the suggestion OBSERVATIONS: merit and recommends Bureau considerations.

EX-126 was DEC 22 1955
A similar suggestion, #272-53, A made on June 16, 1958 by SA Leo K. Cook. He suggested that when an investigative report has been to submitted in a security case and all the contents of the channelizing memorandum that were pertinent to that case have been reported, that the

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Memo E. D. Mason to Mr. Tolson Re Suggestion #319-56

channelizing memorandum then be removed from its file and destroyed. The Executive, Conference, on 7/6/53, was unanimously opposed to this suggestion. Domestic Intelligence Division recommended unfavorably, as it would involve considerable additional work on the part of agents and clerks in removing the channelizing memorandum from the file, destroying it, and maintaining an accurate record of destruction. These memos, usually one page in length, do not pose a problem of considerable bulk which would justify this additional work. It was also believed advantageous that this channelizing memorandum remain in file for purposes of future reference.

RECOMMENDATION: On the basis of the unfavorable action given previously to a similar suggestion, it is recommended that the suggestion made by SA Nolan not be adopted. SA Nolan has been thanked for his suggestion and it appears that no further action is necessary.

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#### CHANNELIZING MEMORANDUM

TO:	SAC, LOS ANGELES
FROM:	SA RICHARD J. ROE
Subject:	LOS ANGELES COUNTY COMMUNIST PARTY INTERNAL SECURITY - C
T Symbol_	•
County Co	on November 15, 1955, advised that the mmittee of the Los Angeles County Communist Party vember 14, 1955, at 124 West 6th Street, Los Angeles, a, Room 524.
04.025.025.720 5v 96 62.000 00 00 00 00 00 00 00 00 00 00 00 00	The agenda consisted of the following:  A B C
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RJR/pms cc: 100- 100- 100- 100-	4486 4567 2345
,	ALL INFORMATION CONTAINED  HEREIN TO US CLASSIFIED  EXCENTION SHOWN  OTHERWILL  (Perforations)
Source	Date of Activity Date Agent Location or Description Co. Committee 11/15/55 RICHARD J. ROE

This part of page can be much lower or could even be at the top of the page. For more than one page memorandum it would be more convenient if it were located at bottom so that memorandum need not be separated when tearing this portion off.

(1-2541-3-994 ENCLOSURE

CHATTUE IN THE

- Mr. Boardman Mr. Belmont Mr. Redy

Mr. Rose

The Attorney General

December 15, 1955

Director, FBI

FUI File 100-3-84

Communist Party attempts to ASCERTAIN IDENTITIES OF YEL INFORMANTS AND POTENTIAL COVERNMENT WITHESAES

EXCEPT WHERE SHOWN

Information has been developed that the Communist Party is very concerned over security. especially since the appearance of as a Government witness in the recent Cleveland with set trial. A Communist Party leader has stated the Party is going to take more stringent Measures for the detection of informants in the

Party. A measure was considered whereby two outof-town people would get in the informant's car some night after the informant first testifies

and beat him senseless. This would frighten other informants against testifying and identifying Party members. Another Communist Party leader to INFORMATION CONTAINED, whom this idea was presented was not in fever extingual this succession. HEREIN IS UNCLASSIFIED

this suggestion. >

Some Communist Party leaders feel that THERWISE if something is not done soon, the Party will become heavily infiltrated by "stool pireons." The Payty is especially concerned that sould name many people in Pennsylvania as Communists who have never been publicly identified as Party members should be testify before Congressional

The above is submitted for your information and you will be advised of any new developments in this matter.

2cc - Mr. William P. Rogers Deputy Attorney General

200 - Assistant Attorney Coneral William F. Tompkins

cc - Bufile 66-2542

Committees.

BFR:lfj:ojk (12) 9 DEC 22 1955

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#### FEDERAL BUREAU OF INVESTIGATION UNITED STATES DEPARTMENT OF JUSTICE

EMPLOYEE SUGGESTION

Security Infis 6.111

Date:

November 23, 1955 0

To:

Director, FBI

Division of assignment: Los Angeles From: SA WILLIAM JOHN NOLAN

In connection with channelized memoranda from security informants, it is suggested that all memoranda from these informants be placed in a Sub A file for each investigative file. This suggestion is made with the view that each memorandum will be prepared on a perforated sheet with the necessary five point documentation for administrative pages of the report on the upper portion and information from the informant on the lower portion. At the time of preparing a report, all channelizing memoranda will be physically removed from the Sub A section and when the agent has placed it in the proper form for documentation, he will tear along the perforated (see attached page)

Current practice or rule (include manual citation as well as facts): The current practice is to place all channelizing from security informants into the subject file and at the time of preparing a report it is necessary for the agent to take detailed notes from the Advantages of suggestion: memorandum as well as the necessary data

to make up the administrative pages.

Memorandum is left in the subject file.

CATEGRAS 181 BYSEUS POR MCJ C

Disadvantages of suggestion: Necessity for maintaining a main and sub file on each subject. There are no other disadvantages apparent.

66-2542-3-997

The use by the United States of my suggestion shall not form the me, my heifs, or assigns upon the United States. -Ceff II X Mr. all

Miss (Signature/of Suggester

Recommendations and comments of Division Head: This suggestion appears to have merit, and Bureau consideration is recommended.

62JAN 12 1956

(See attached page) operation is quite time consuming. at the time of dictation the channelizing

Suggestion (Continued): line thus having completed administrative page for report. When the report is dictated the channelizing will be destroyed in view of the fact that the location of the original sources will now be on the administrative pages of the report.

Advantages of Suggestion: Will decrease by at least 50 per cent the time necessary an agent must spend in preparing a report in security work; thus it will increase production of reports by at least the same amount. The agent will not have to take any notes from the memorandum nor will he have to dictate the administrative pages. The complete five point documentation can be handed to a stenographer.

- (2) Appreciable saving of space. In the Los Angeles Office there is over 10,000 individual memorandum per month going to various files. In a course of a year this takes up a considerable amount of space. To destroy the memorandum after it has been incorporated in the report will gain valuable space.
- (3) From the supervisory standpoint, file reviews will be much easier and more accurate as the main subject file will only contain the necessary data to further the investigation, such as reports and letters, in connection with leads and other administrative data and the supervisor will not have to be looking for pertinent material buried in innumerable items of channelizing.
- (4) From a clerical viewpoint, untrained clerks can be utilized to file the material in the Sub A files in view of the fact that there is no necessity for serializing such material as it will be eventually destroyed. The saving here is in the clerical time necessary for the present serializers and necessity for training clerks in that field.

## ice Memorandum • united states government

. THE DIRECTOR

CLASSIFIED AND EXTENDED BY 2812 PROJUCES DATED DATE:December 27, fate . . . FCIAI, 11, 1- 1.12.

FROM MR. L. V. BOARDMAN DATE OF DEVEN FOR SECURITY INFORMANIST-29.8

SUBJECT: CONFIDENTIAL INFORMANT AND SIMILAR TYPES OF COVERAGE

SYNOPSIS:

This is a monthly memorandum setting forth the total number of the Bureau's confidential informants and trash and mail covers as set forth in the attached pages.

OBSERVATIONS:

Technical surveillances are only utilized when necessary and are discontinued when they are no longer productive. Their number varies and as of this date we are operating 86 technical surveillances. are being used on security investigations. Twenty-one microphone surveillances are presently in use and all are concerned with security investigations.

Security informants have decreased from 916 to 910. Potential security informants have increased from 547 to 566.

During November, 54 new criminal informants were added, while 31 former informants were deleted. This net increase of 23 informants raised the total number of criminal informants to 1576. Also during November, 1955, a net increase of 265 potential criminal informants reflected a new total in that category of 5039.

Trash covers have increased from 96 to 97. The field lists a total of 140 mail covers. Of this number, 41 are maintained in criminal fugitive cases and 6 in criminal cases other than fugitives.

There are 93 mail covers in security cases.

ACTION:

为是TETT 一部的 This is for your information.

APPROPRIATE AGENCIES 3 Enclosure cc - Mr. Boardman

JDD:ojk

Mr. A. B. Eddy
Mr. J. D. Donober Mr. J. D. Donobue LLLAW DRIVER CONTAINED OTHERWISE THE SHOWN TO 1956.

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Office Memorandum UNITED STATES GOVER Mr. A. H. Belmont DATE: December 27 1955 ALL INFORMATION CONTAINED rom . Mr. F. J. Baumgardne HEREIN IS UNCLASSIFIED EXCEPT WHERE SHOWN OTHERWISE SUBJECT: WAR PLANS - VITAL RECORDS TO QUANTICO Reference is made to the ExecutivesConference memorandum dated September 14, 1954, concerning the preparation of duplicate records for retention in Quantico for use in the event of an emergency. Photostats of alphabetical 3x5 active security informantsindex cards have been made and are maintained in Quantico. There are attached thirty-two Photostats of additions which should be placed in the index at Quantico alphabetically and by field division as follows: - Baltimore Phoenix Phoenix - Chicago Phoenix - Chicago Pittsburgh Cincinnati Pittsburgh El Paso Pittsburgh - Los Angeles Portland - Los Angeles San Diego INCITIONS - Los Angeles COSTY FILED IN - San Francisco Memphis - San Francisco Milwaukee Seattle - Newark New Haven Seattle - New York Seattle Seattle Philadelphia Washington Field Philadelphia Philadelphia The following Photostats now in Quantico should ba destroyed as the informants named are no longer active: 66-2542-3-Enclosures (32) NOT RECORDED 145 JAN 3 1956 Sic, Quantico Belmont - MR Baumgardner cc - Mr. Donahue CLASSIFIED AND EXTRICED BY 2812 P JDD: sad ( A. G. F.) (5) See FCirk, II, 17 FCiri, II, To F FOR

Memorandum for Mr. Belmont

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ACTION:	
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It is recommended that this memorandum and attachments be sent to Quantico in order that the necessary action may be taken. When Quantico has taken action, this memorandum should be returned to the Security Informant Desk for filing.

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at quant Desk for fili

COMETINE

DATE · OF	MAIL	1-	11-	56

HAS BEEN RECOVED FOR MR. LADER TO BE REFT PERMANENTLY IN-HIS-

HAS BEEN REMOVED AND PLACED IN THE SPECIAL FILE ROOM OF RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

ALL INFORMATION CONTAINED
HEREINIS CIGI: TID
DATE 7/28/8/BY 28/9-Pm

SUBJECT JUNE MAIL Security Informante Lent.

**59 JAN 31 1956** 

FILE NUMBER 66- 2542-3-999

PERMANENT SERIAL CHARGEOUT

DECLASSIFICATION AUTHORITY DERIVED FROM: FBI AUTOMATIC DECLASSIFICATION GUIDE CANFIDENTIAL DATE 04-17-2014 C32W33B91 Office Memorandum • United States Government CLASSIFIER AND Mr. L. V. Boardmentenced RY. 842 Pmilme January 18, REASON HIS TENSION Mr. A. H. Belmondard Co History DECLASSIFICATION 7:28-9/ Mr. Belmont Mr. Baumgardner SUBJECT PROGRESS IN SECURITY INFORMANT -28-8 Mr. Donohue Mr. Rose COVERAGE SINCE AUGUST, 1955 Buflle 66-2542 Intulments - beaut Queu Kits The purpose of this memorandum is to advise you of the Bureau's progress in developing security informants and placing informants in the Communist Party (CP) since August, 1955. (4) Since August, 1955, despite the stringent security measures instituted by the Party and the tightening of informant standards and requirements in furtherance of the Bureau's informant screening program, a total of 39 informants have been placed in the CP. The Bureau was alert to capitalize on the recruiting program instituted by the CP during September, 1955, by directing established informants and potential security informants into strategic positions resulting in their recruitment by the Party. CLASSIFIED DECISIONS FINALIZED BY DEPARTMENT BEVIEW COMMITTEE DATE: 6 - 7 4 The following is the tabulation of these accomplishments: Current security informants developing and furnishing ALL INFORMATION CONTAINED information regarding subversive matters on a HEREIDAS UNCLASSA DED continuing basis excent libere shown-Individuals developed as security informants since wise August, 1955 |Informants placed in the CP since August, 1955 Of the above 39 informants, 16 were developed as security informants since August, 1955, and 23 were under development as security informants prior to August, 1955, but have since been successful in gaining membership in the CP. Informants developed since August, 1955, who have gained membership in front groups Informants developed since August, 1955, who have gained membership in the Ku Klux Klan INVEATO RECORDED 28 (16-2) Informants developed since August, 1955, who is gained membership in the Muslim Cult of Islam who hav Informants developed since August, 1955, who have JAN 25 1956 gained membership in the Labor Youth League It is to be noted one of these informants holds an official position in this group.

Memorandum for Mr. Boardman

It is to be further noted that of the 80 individuals oped as security informants since August. 7055 e in a position to furnish 4-6 developed as security informants since August, 1955, 47 are in a position to furnish information regarding the CP and 66 are in a position to furnish information. regarding front groups. 7

The continued success of the Bureau in placing informants in the CP and its related front groups can be attributed to the enthusiasm and ingenuity of Agents in the field in successfully carrying out the programs instatuted by the Bureau to broaden our security informant coverage.

In addition to the foregoing increase in our security coverage it should be noted that previously established informants have continued to advance in their positions of trust and importance within the CP. NY 694-S continues to make trips to Canada as a courier between the CP, USA, and leaders of the Canadian CP. He has also continued to develop a channel of communication with John Williamson, deported CP, USA, functionary now in England, who is maintaining close touch with Moscow.] Informant advised that during July, 1955, Williamson discussed current CP, USA, program with Central Committee of the Communist Party, which program was criticized by this committee. This data was disseminated to the White House and interested United States Government agencies. CG 5824-S attended national conferences of the CP during August and December, 1955, and continues to furnish current information regarding the CP on the highest level 7 lis presently and affords

current information regarding Party plans to It is to be noted the Attorney General has requested that be made available for use as a witness in the hearing before the Subversive Activities Control Board regarding the Communist infiltration of the United Electrical, Radio and Machine Workers of America (no date has been set for this hearing). is being favorably considered as a for the Party in its

recently submitted an extremely valuable review and analysis of trends in the CP since 1948. Information furnished by in this regard was disseminated to the White House and other Governmental agencies for information purposes.

ACTION:

(U)

This is for your information.

Junit DENTIAL

(U)

## Office Memorandum • United States Government

TO : DIRECTOR, FBI

DATE: January 24, 1956

ARAM : SA

SAC, OMICAGO (66-4468A)

SUBJECT:

SUGGESTION# 444-36

Security Informant Files

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There is transmitted herewith an original and two copies of a suggestion submitted on January 18, 1956, by SA JAMES J. MIDDLETON of the Chicago Division. This suggestion has been examined and analyzed and the following comments are offered:

1.) It is believed that a considerable amount of agent hours as well as unnecessary duplication of work in reviewing informant files to extract necessary informant background information could be had through the adoption of this suggestion.

SAVEO

Adoption would effect a standardization of background information including information regarding reliability and stability for each informant to be utilized as prosecutive reports are prepared.

3.) The needed information could be easily located and it would be the responsibility of the agent to whom the informant file is assigned to keep this page current.

It is recommended that the suggestion submitted be adopted by the Bureau.

cnf/jen (4)

(2 - Bureau (Encls. 3) NCL.

ALL INFORMATION CONTAINED

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16 JAH 31 1956.

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## FEDERAL BUREAU OF INVESTIGATION UNITED STATES DEPARTMENT OF JUSTICE

EMPLOYEE SUGGESTION # ALL INFORMATION CONTAINED
HEREIN'S UNGLIGHTED

Date: January 18, 1956

To

Director, FBI

From: SA JAMES J. MIDDLETON

Division of assignment: CHICAGO MC TO

SUGGESTION: RE 134 files in Field Offices:
Periodically the Bureau requests background information, reliability, availability, residence, employment, and phone number of witnesses utilized in prosecutive reports involving subjects of security investigations. It is suggested a second floating serial such as the FD-238 or a page 2 be made for FD-238 setting forth the necessary information re background, etc. The SA to whom the 134 file is assigned would have the responsibility for maintaining this summary of information in a current status.

Current practice or rule (include manual citation as well as facts):
Each SA preparing a prosecutive report has to review the 134 files on
the witnesses utilized and extract necessary info. from several and
sometimes numerous serials in each individual 134 file. Each SA then
Advantages of suggestion: summarizes this info. in his own words.

If the info. was prepared in advance and thereafter maintained in a current status, the review of 134 files by SAs unfamiliar with the informant could be eliminated. In addition, the wording of the information submitted to the Bureau on each informant would be standardized. Any change to be made on the floating serial could be made in ink or if completely changed it would not have to be reserialized.

Disadvantages of suggestion: CORDED-89 66-2542-3-1000X

Placing this suggestion in effect would involve some time, however, when completed on all pending 134 files the resultant saving in time would be justified.

16 FEB 8 1956

The use	by the United States	of my suggestion	shall not form the	basis of a furth	er claim of any na	ure by
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// Recomm	endations and 4	comments of L	ivision/Head:	4 181-16	Ø!	

I recommend that the Bureau favorably consider this suggestion.

hemo & Donagent mr Falkon di (Signéture & Title)





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SEE FILE 66-2554-7530 FOR AUTHORITY.

ALL INFORMATION CONTAINED
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SUBJECT JUNE MAIL Secrety Systemants Stenl.

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PERMANENT SERIAL CHARGEOUT



DATE OF MAIL /- /6 - 56

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SEE FILE 66-2554-7530 FOR AUTHORITY.

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PERMANENT SERIAL CHARGEOUT